

Financial Statements and Supplemental Schedules and  
Report of Independent Certified Public Accountants

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
(A Component Unit of The City of New York)

June 30, 2018 and 2017

# NEW YORK CITY HEALTH AND HOSPITALS CORPORATION

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## **REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS**

The Board of Directors  
**New York City Health and Hospitals Corporation**

### **Report on the financial statements**

We have audited the accompanying financial statements of New York City Health and Hospitals Corporation (“NYC Health + Hospitals”), discretely presented component unit of The City of New York, and the discretely presented component unit as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprises the NYC Health + Hospitals’ basic financial statements as listed in the table of contents.

### **Management’s responsibility for the financial statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors’ responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements as of and for the year ended June 30, 2018 of MetroPlus Health Plan, Inc., a discretely presented component unit, and HHC Insurance Company, Inc., a blended component unit, were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors’ judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity’s preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity’s internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of NYC Health + Hospitals and its discretely presented component unit as of June 30, 2018, and the respective changes in financial position, and cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

#### *Required Supplementary Information*

Accounting Principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 13 and the schedule of NYC Health + Hospitals' contributions, the schedule of NYC Health + Hospitals' proportionate share of the net pension liability and the schedule of NYC Health + Hospitals' Changes in Total OPEB Liability and Related Ratios on pages 68, 69 and 70, respectively, be presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. This required supplementary information is the responsibility of management. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America. These limited procedures consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Matter**

The financial statements of NYC Health + Hospitals and its discretely presented component unit as of and for the year ended June 30, 2017 were audited by other auditors. Those auditors expressed an unmodified opinion on those 2017 financial statements in their report dated October 25, 2017.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2018 on our consideration of NYC Health + Hospitals' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of NYC Health + Hospitals' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering NYC Health + Hospitals' internal control over financial reporting and compliance.



New York, New York  
October 16, 2018

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of the City of New York)**  
**Management's Discussion and Analysis (Unaudited)**  
**Statements of Net Position**  
**As of June 30, 2018, 2017, and 2016**  
**(In thousands)**

	2018	2017	2016
	Business-type Activities - HHC	Business-type Activities - HHC	Business-type Activities - HHC (As Adjusted)
<b>ASSETS</b>			
Current assets	\$ 2,421,534	\$ 2,233,423	\$ 2,506,602
Capital assets, net	3,490,264	3,395,964	3,401,861
Other assets	<u>134,442</u>	<u>151,480</u>	<u>162,777</u>
Total assets	<u>6,046,240</u>	<u>5,780,867</u>	<u>6,071,240</u>
Deferred outflows			
Net differences between projected and actual earnings on pension plan investments and other changes, net	-	13,794	480,191
Unamortized refunding cost	8,567	10,537	12,785
<b>LIABILITIES</b>			
Current liabilities	2,380,215	2,444,027	2,637,985
Long-term debt, net of current installments	792,702	776,783	868,626
Other noncurrent liabilities	582,833	340,600	296,811
Pension, net of current portion	2,090,713	2,514,409	3,031,476
Postemployment benefits obligation, other than pension, net of current portion	<u>5,026,936</u>	<u>4,622,435</u>	<u>5,037,778</u>
Total liabilities	<u>10,873,399</u>	<u>10,698,254</u>	<u>11,872,676</u>
Deferred inflows			
Net differences between projected and actual earnings on pension plan investments	310,683	-	-
Net differences between expected and actual experience and changes in actuarial assumptions in postemployment benefits obligation, other than pension	408,912	684,300	35,951
Net position			
Net investment in capital assets	2,545,082	2,553,374	2,514,112
Restricted	146,104	153,319	154,926
Unrestricted	<u>(8,229,373)</u>	<u>(8,284,049)</u>	<u>(8,013,449)</u>
Total net deficit position	<u>\$ (5,538,187)</u>	<u>\$ (5,577,356)</u>	<u>\$ (5,344,411)</u>

*See accompanying notes to management's discussion and analysis.*

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Management's Discussion and Analysis (Unaudited)**  
**Summary of Statements of Revenue, Expenses, and Changes in Net Position**  
**For the years ended June 30, 2018, 2017, and 2016**  
**(In thousands)**

	<b>2018</b>	<b>2017</b>	<b>2016</b>
	<b>Business-type</b>	<b>Business-type</b>	<b>Business-type</b>
	<b>Activities - HHC</b>	<b>Activities - HHC</b>	<b>Activities - HHC</b>
			<b>(As Adjusted)</b>
<b>OPERATING REVENUE</b>			
Net patient service revenue	\$ 6,216,713	\$ 5,611,114	\$ 5,812,049
Appropriations from City of New York, net	787,331	723,425	1,405,091
Grants revenue	651,966	863,808	362,339
Other revenue	<u>104,981</u>	<u>95,287</u>	<u>103,080</u>
Total operating revenue	<u>7,760,991</u>	<u>7,293,634</u>	<u>7,682,559</u>
<b>OPERATING EXPENSES</b>			
Personal services, fringes benefits, and employer payroll taxes	3,911,188	3,628,339	3,607,126
Other than personal services	1,789,369	1,842,665	1,753,336
Pension	394,420	426,325	502,374
Postemployment benefits, other than pension	337,745	289,166	447,783
Affiliation contracted services	1,076,202	1,069,545	1,050,535
Depreciation	<u>309,574</u>	<u>310,325</u>	<u>302,530</u>
Total operating expenses	<u>7,818,498</u>	<u>7,566,365</u>	<u>7,663,684</u>
Operating (loss) income	(57,507)	(272,731)	18,875
Nonoperating expenses, net	<u>(113,347)</u>	<u>(115,994)</u>	<u>(112,910)</u>
Loss before other changes in net deficit	(170,854)	(388,725)	(94,035)
Other changes in net deficit:			
Capital contributions	<u>210,023</u>	<u>155,780</u>	<u>151,403</u>
(Decrease) increase in net deficit	39,169	(232,945)	57,368
Net deficit position at beginning of year	<u>(5,577,356)</u>	<u>(5,344,411)</u>	<u>(5,401,779)</u>
Net deficit position at end of year	<u>\$ (5,538,187)</u>	<u>\$ (5,577,356)</u>	<u>\$ (5,344,411)</u>

*See accompanying notes to management's discussion and analysis.*

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Management's Discussion and Analysis (Unaudited)**  
**June 30, 2018 and 2017**

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This section of the New York City Health and Hospitals Corporation's ("NYC Health + Hospitals") annual financial report presents management's discussion and analysis ("MD&A") of the financial performance during the years ended June 30, 2018 and 2017. The purpose is to provide an objective analysis of the financial activities of NYC Health + Hospitals based on currently known facts, decisions, and conditions. Please read it in conjunction with the financial statements, which follow this section.

The financial statements of MetroPlus Health Plan, Inc. ("MetroPlus"), a component unit of NYC Health + Hospitals, are presented discretely from NYC Health + Hospitals; however, the MD&A focuses primarily on NYC Health + Hospitals.

**Overview of the Financial Statements**

This annual report consists of two parts – management's discussion and analysis and the basic financial statements.

The basic financial statements include *Statements of Net Position, Statements of Revenues, Expenses, and Changes in Net Position, Statements of Cash Flows*, and notes to financial statements. These statements present, on a comparative basis, the financial position of NYC Health + Hospitals at June 30, 2018 and 2017, and the changes in net position and its financial activities for each of the years then ended. The *Statements of Net Position* includes all of NYC Health + Hospitals' assets and liabilities in accordance with U.S. generally accepted accounting principles. The *Statements of Revenue, Expenses, and Changes in Net Position* presents each year's activities on the accrual basis of accounting, that is, when services are provided or obligations are incurred, not when cash is received or bills are paid. The financial statements also report the net position of NYC Health + Hospitals and how it has changed. Net position, or the difference between assets and liabilities and deferred inflows and deferred outflows, is a way to measure the financial health of NYC Health + Hospitals. The *Statements of Cash Flows* provides relevant information about each year's cash receipts and cash payments and classifies them as to operating, non-capital financing, capital and related financing, and investing activities. The notes to financial statements explain information in the statements and provide more detailed data.

*Overall Financial Position and Operations*

NYC Health + Hospitals' total net deficit position improved by \$39.2 million from June 30, 2017 to June 30, 2018, and increased \$232.9 million from June 30, 2016 to June 30, 2017, as adjusted. Net investment in capital assets decreased by \$8.3 million and increased by \$39.3 million in fiscal years 2018 and 2017, respectively, as some of the major modernization projects that increased fiscal year 2017's balance were completed in fiscal year 2018. NYC Health + Hospitals' unrestricted net deficit position remained consistent between June 30, 2018 and June 30, 2017. NYC Health + Hospitals ended fiscal year 2018 with an operating loss of \$57.5 million compared with an operating loss of \$272.7 million for the year ended June 30, 2017. NYC Health + Hospitals' net deficit position benefited from \$126.1 million and \$135.4 million in capital contributions from The City of New York ("The City") in fiscal years 2018 and 2017, respectively.

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**June 30, 2018 and 2017**

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Significant financial ratios are as follows:

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Current ratio	1.00	0.91	0.95
Quick ratio	0.60	0.48	0.46
Days of cash on hand	36.16	30.18	26.61
Net number of days of revenue in patient receivables	65.16	58.31	66.87

The current ratio, quick ratio, and days of cash on hand are common liquidity indicators. The net days of revenue in patient receivables is an indicator of how quickly NYC Health + Hospitals collects its patient receivables.

*Variances in Financial Statements*

In this section, NYC Health + Hospitals explains the reasons for certain financial statement items with variances relating to fiscal year 2018 amounts when compared to fiscal year 2017 amounts and, where appropriate, fiscal year 2017 amounts when compared to fiscal year 2016 amounts. Fiscal years 2017 and 2016 amounts have been adjusted for the retrospective application of GASB 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (“GASB 75”).

*Statements of Net Position*

*Cash and cash equivalents* - Increased by \$137.8 million from June 30, 2017 to June 30, 2018 mainly due to the receipt of outpatient Upper Payment Limit (“UPL”) and Care Restructuring Enhancement Pilot (“CREP”) reimbursement during the last quarter of the fiscal year. Cash and cash equivalents increased by \$66.0 million from June 30, 2016 to June 30, 2017 mainly due to yearly operations.

*Patient accounts receivable, net* - Increased by \$118.2 million from fiscal year 2017 to 2018 mainly due to an increase in the patient Case Mix Index (“CMI”) and increases in risk incentive pools receivables in 2018. Patient accounts receivable, net decreased by \$99.4 million from fiscal years 2016 to 2017 due to additional reserves for long-term in-house patients, decreases in risk incentive pools receivables, and decreases in patient care services.

*Estimated third-party payor settlements, receivable* - Decreased \$130.7 million from June 30, 2017 to June 30, 2018 due to a decrease in UPL receivable balances. Estimated third-party payor settlements, receivable decreased \$318.3 million from June 30, 2016 to June 30, 2017 mainly due to UPL cash receipts of \$314.0 million during fiscal year 2017.

*Grants receivable* - Grants receivable remained consistent from June 30, 2017 to June 30, 2018. It increased \$68.0 million from June 30, 2016 to June 30, 2017 mainly due to the recognition of \$58 million related to New York State Department of Health’s Delivery System Reform Incentive Payment (“DSRIP”) program funds.

*Assets restricted as to use* - Decreased by \$16.9 million due to the use of equipment financing to buy equipment during fiscal year 2018 as well as the use of donations for operations and capital purchases. It decreased \$14.7 million from June 30, 2016 to June 30, 2017 due to the use of equipment financing to purchase equipment.



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*Capital Assets, net* - Increased by \$94.3 million from June 30, 2017 to June 30, 2018 due to increases in Construction in Progress ("CIP") for the Electronic Medical Records ("EMR") and Federal Emergency Management Agency ("FEMA") projects. It remained consistent between fiscal years 2016 and 2017.

*Other current assets* - Increased \$14.1 million from June 30, 2017 to June 30, 2018 primarily due to increases in estimated affiliate settlements for performance indicators and contract reconciliations. It increased \$14.0 million from June 30, 2016 to June 30, 2017 primarily due to increases in affiliate payments for performance indicators based on prior year's experience which was offset by a \$2.3 million decrease in inventory.

*Deferred outflows of resources* - Decreased \$15.8 million from June 30, 2017 to June 30, 2018 mainly due to changes in projected and actual earnings and experience in pensions which shifted the reporting of an outflow to an inflow for fiscal year 2018. It decreased \$466.4 million from June 30, 2016 to June 30, 2017 mainly due to a positive difference between projected and actual earnings on pension plan investments. Deferred outflows of resources are largely determined by the New York City Office of the Actuary.

*Estimated pools, net* - As of June 30, 2018, NYC Health + Hospitals reported a receivable of \$54.7 million versus having reported a payable of \$43.2 million as of June 30, 2017. This change was attributable to an increase of \$136.4 million in change in estimate of the Disproportionate Share Hospital Maximum ("DSH Max"). Estimated pools payable, net, decreased \$265.6 million from June 30, 2016 to June 30, 2017 primarily due to the recording of the New York State fiscal year 2017 DSH Max program receivable which had not been paid as of June 30, 2017.

*Deferred inflows of resources* - Increased \$35.3 million from June 30, 2017 to June 30, 2018 due to changes in projected and actual investment earnings and experience for pensions which was offset by changes in expected and actual experience and changes in assumptions for OPEB during fiscal year 2018. It increased \$648.3 million from June 30, 2016 to June 30, 2017 mainly due to an amortized decrease in OPEB expense arising from the recognition of changes in actuarial assumptions of \$661.1 million. Deferred inflows of resources are determined by the New York City Office of the Actuary.

*Accrued salaries, fringe benefits, payroll taxes, and accrued compensated absences (current and long-term)* - Increased \$283.5 million from fiscal year 2017 to 2018 due to recognition of collective bargaining settlements. It decreased \$33.8 million from June 30, 2017 to June 30, 2016 due to staff restructuring and attrition in fiscal year 2017.

*Accounts payable and accrued expenses* - Increased \$10.9 million from June 30, 2017 to June 30, 2018 and increased \$74.7 million from June 30, 2016 to June 30, 2017 primarily due to increases in vendor payable balances.

*Estimated third-party payor settlements, payable* - Increased by \$20.7 million from June 30, 2017 to June 30, 2018 due to receipt of cash for subsequent years' UPL payments in fiscal year 2018 attributable to future periods. There was a decrease of \$48.6 million from June 30, 2016 to June 30, 2017 due to a re-estimation of third party settlements for Medicaid and Medicare rate changes.

*Due to The City of New York, net (current and long term)* - Decreased \$136.8 million due to timely payments of fiscal years 2017 and 2018 Medicare Part B, stabilization fund, and medical malpractice insurance expenses to The City which was offset by a malpractice prepayment in fiscal year 2018 of \$9.1 million. It increased \$112.3 million from June 30, 2016 to June 30, 2017 mainly due to a long term medical malpractice liability in the amount of \$112.9 million that had not been paid by June 30, 2017.

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*Long-term debt (includes current installments)* - Increased \$32.1 million from June 30, 2017 to June 30, 2018 primarily due to the recognition of \$44.3 million in New York Power Authority (“NYPA”) loans, which fund a number of NYC Health + Hospitals’ energy efficiency projects, which was offset by decreases in other long term debt during the year. It decreased \$88.1 million from June 30, 2016 to June 30, 2017 due to a continuation of scheduled principal payments during fiscal year 2017 and a revaluation of the Henry J. Carter capital lease obligation of \$19.2 million (Note 8).

*Pension (current and long-term)* - Decreased \$411.0 from June 30, 2017 to June 30, 2018 and decreased \$520.4 million from June 30, 2016 to June 30, 2017 as NYC Health + Hospitals recognized its annual pension costs and payments toward its liability, as determined by the New York City Office of the Actuary (Note 10).

*Postemployment benefits obligation, other than pension (current and long-term)* - Increased \$415.0 million from June 30, 2017 to June 30, 2018 and decreased \$404.8 million from June 30, 2016 to June 30, 2017 as NYC Health + Hospitals recognized its annual other post employment benefits (OPEB) costs, as determined by the New York City Office of the Actuary (Note 11).

**Changes in Components of Net Position**

*Net investment in capital assets* - Decreased by \$8.3 million and increased by \$39.3 million in fiscal years 2018 and 2017, respectively, as some of the major modernization projects that increased fiscal year 2017’s balance, were completed during fiscal year 2018.

*Restricted* - Restricted net assets decreased \$7.2 million from June 30, 2017 to June 30, 2018 mainly due to a decrease in restricted funds expendable for specific operating activities. Restricted net assets decreased \$1.6 million from June 30, 2016 to June 30, 2017 mainly due to a decrease in restricted funds for debt service.

*Unrestricted* - Net position activities, other than those mentioned above, resulted in an increase of \$54.7 million and \$270.6 million in the unrestricted net deficit when comparing fiscal years 2017 and 2018 balances, respectively. Please see the *Statements of Revenue, Expenses, and Changes in Net Position*.

**Capital Assets, Net and Long-Term Debt Activity**

*Capital Assets, Net*

At June 30, 2018, NYC Health + Hospitals had capital assets, net of accumulated depreciation, of \$3.5 billion compared to \$3.4 billion at June 30, 2017 and \$3.4 billion at June 30, 2016, as shown in the table below (in thousands):

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Land and land improvements	\$ 27,171	\$ 27,969	\$ 29,111
Buildings and leasehold improvements	2,024,215	2,075,173	2,157,515
Equipment	828,136	827,178	844,084
Construction in progress	<u>610,742</u>	<u>465,644</u>	<u>371,151</u>
Total	<u>\$ 3,490,264</u>	<u>\$ 3,395,964</u>	<u>\$ 3,401,861</u>

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2018's major capital asset additions include the following:

- NYC Health + Hospitals capitalized net interest costs on TFA debt and City General Obligation Bonds in both fiscal years 2018 and 2017, as well as NYC Health + Hospitals' own bonds. Such debt was issued to finance construction of various NYC Health + Hospitals facilities, with such debt to be paid by The City on behalf of NYC Health + Hospitals. Amounts capitalized in fiscal years 2018 and 2017 approximated \$20.3 million and \$17.8 million, respectively. In addition, NYC Health + Hospitals capitalized net interest costs of \$0.1 million in fiscal year 2018 and \$0.3 million in fiscal year 2017 related to its 2008 and 2010 Series bonds.
- NYC Health + Hospitals continued to develop an Electronic Medical Records ("EMR") system which has two components: a Clinical budget of approximately \$764.0 million and a Revenue Cycle budget of approximately \$289.1 million. It is projected to be implemented within an eight year period. Fiscal year 2018 added \$43.1 million to CIP related to this project; which is inclusive of capitalizable expenditures of \$37.2 million for the Clinical portion and \$5.9 million for the Revenue Cycle portion. Capitalized payroll additions for fiscal year 2018 were \$10.3 million. As of June 30, 2018, total capital CIP reported was \$187.1 million.
- NYC Health + Hospitals continued the development of an Enterprise Resource Planning ("ERP") system with a capital addition to CIP of \$2.7 million in fiscal year 2018 and total CIP as of June 30, 2018 of \$17.6 million. The ERP project budget assigned through fiscal year 2025, which includes post implementation expenses, was approximately \$114.9 million. This amount excludes the costs of capitalized in-house payroll assigned to the project.
- Energy efficiency upgrade projects at multiple facilities represent an increase in CIP of \$20.2 million for fiscal year 2018, with a total budget of \$54.0 million for completion. The Comprehensive Energy Efficiency project at Metropolitan Hospital, which was managed by NYPA, was completed and placed in service in fiscal year 2018 for \$34.1 million. Parts of the Comprehensive Energy Efficiency project at Elmhurst Hospital, which was also managed by NYPA, were completed and placed in service in both fiscal year 2017 for \$5.9 million and fiscal year 2018 for \$1.9 million.
- The major modernization construction project at Gouverneur Hospital was almost completed and was in the close-out process as of fiscal year end 2018. Approximately \$6.7 million was expended as of June 30, 2018 and portions of this project approximating \$29.6 million were transferred out of CIP and placed into service during fiscal year 2018.
- Construction was completed on the new NYC Health + Hospitals Gotham diagnostic and treatment center on Staten Island with \$19.9 million of the project placed in service during fiscal year 2018. There were also Federal Emergency Management Agency ("FEMA") projects at multiple facilities for priority mitigation and major work components which represented \$42.5 million of CIP in fiscal year 2018, with an estimated cost to complete of \$1.4 billion.

2017's major capital asset additions included the following:

- Development of the EMR system continued with increases of approximately \$67.0 million in fiscal year 2017, which included in-house payroll amounts of \$11.3 million associated with direct implementation. During fiscal year 2017, portions of the project totaling \$20.0 million were placed in use.

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- Development of the ERP system continued with an increase of capitalized costs of \$15.3 million in fiscal year 2017. Included in that amount was in-house payroll amounts of \$2.1 million associated with direct implementation.
- Construction was mostly completed on the major modernization of Gouverneur Healthcare Services, with additional amounts capitalized of \$3.6 million in fiscal year 2017. During fiscal year 2017, portions of the project totaling \$15.0 million were placed in use.
- Energy efficiency measures upgrade projects managed by NYPA continued at multiple facilities with \$14.0 million capitalized in fiscal year 2017.
- Construction continued on a new diagnostic and treatment center facility in Staten Island, with the addition of \$2.5 million in fiscal year 2017.
- FEMA funded projects at multiple facilities were in-design and under construction during the year. These projects are being managed jointly by the New York City Economic Development Corporation and NYC Health + Hospitals with \$15.0 million of total costs capitalized in fiscal year 2017.

2016's major capital asset additions included the following:

- Construction continued on the major modernization of Gouverneur Healthcare Services, with additional amounts capitalized of approximately \$3.7 million in fiscal year 2016. During fiscal year 2016, portions of the project totaling \$20.0 million were placed in use.
- Construction was mostly completed on the major modernization of Harlem Hospital Center, with additional amounts capitalized of approximately \$0.4 million in fiscal year 2016.
- Construction was mostly completed on the major modernization of Henry J. Carter Center, with additional amounts capitalized of approximately \$1.6 million in fiscal year 2016.
- Construction of the new Ida G. Israel Community Health Center continued with amounts capitalized of \$0.7 million in fiscal year 2016.
- Developing the EMR system continued with spending of \$37.7 million in fiscal year 2016.
- Boiler replacements and repairs occurred at multiple facilities with \$30.0 million of spending in fiscal year 2016.
- Construction costs related to the major modernization project at Coney Island Hospital of approximately \$17.5 million capitalized in fiscal year 2016.
- Construction projects of \$2.2 million occurred at Metropolitan Hospital in fiscal year 2016.

NYC Health + Hospitals fiscal year 2019 capital budget projects spending is \$421.9 million, which includes acquisition of medical equipment, information technology upgrades, continued additions to the EMR system, and construction work on rehab-infrastructure projects. The 2019 capital budget is expected to be primarily financed by New York City General Obligation Bonds, Transitional Finance Authority Bonds, and a NYS Grant called the Capital Restructuring Financing Program.

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**June 30, 2018 and 2017**

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*Long-Term Debt*

At June 30, 2018, NYC Health + Hospitals had approximately \$876.1 million in current and long-term debt financing relating to its capital assets, as shown with comparative amounts at June 30, 2017 and 2016 (in thousands):

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Bonds payable	\$ 698,027	\$ 756,939	\$ 814,342
New York Power Authority (NYPA) financing	44,328	-	-
Clinical bed financing	-	-	80
Henry J. Carter capital lease obligation	25,095	27,217	48,254
New Market Tax Credit	14,700	14,700	14,700
Key Bank CISCO leases	14,240	21,260	28,216
Oracle ERP financing	1,308	3,923	6,540
JP Morgan Equipment financing	48,411	10,000	10,000
Revolving loan (Citibank)	<u>30,000</u>	<u>10,000</u>	<u>10,000</u>
Total	<u>\$ 876,109</u>	<u>\$ 844,039</u>	<u>\$ 932,132</u>

At June 30, 2018, NYC Health + Hospitals’ outstanding bonds at par were approximately \$679.7 million, with 78.7% uninsured fixed and 21.3% variable secured by letters of credit. NYC Health + Hospitals is rated Aa3, A+, and AA- by Moody’s, S&P’s, and Fitch, respectively. The variable rate bonds are secured by TD Bank’s and JPMorgan Chase Bank’s letters of credit. As of July 13, 2018, the Moody’s, S&P’s, and Fitch long-term/short-term ratings for TD Bank and JPMorgan Chase Bank are Aa2/P-1, AA-/A-1+, and AA-/F1+ and Aa2/P-1, A+/A-1, and AA/F1+, respectively. There are no statutory debt limitations that may affect NYC Health + Hospitals’ financing of planned facilities or services.

More detailed information about NYC Health + Hospitals long-term debt is presented in Note 7 to the financial statements.

**Statements of Revenue, Expenses, and Changes in Net Position**

*Net patient service revenue* - Increased \$605.6 million from June 30, 2017 to June 30, 2018 as a result of additional Disproportionate Share Hospital (“DSH”) revenue of approximately \$404.0 million, increased CMI, and larger managed care risk pool distributions. It decreased \$200.9 million from June 30, 2016 to June 30, 2017 as a result of a 3% decrease in DSH revenue of approximately \$214.7 million.

*Appropriations from City of New York, net* - Increased \$63.9 million from June 30, 2017 to June 30, 2018 due to an increase in cash received from The City over the prior year. It decreased \$681.7 million from June 30, 2016 to June 30, 2017 as The City increased its local share of funding through DSRIP, Value Based Quality Improvement Program (“VBP-QIP”), and CREP reported in grants revenue.

*Grants revenue* - Decreased \$211.8 million from June 30, 2017 to June 30, 2018 due to fiscal year 2018 ending without a signed agreement for VBP-QIP grant revenue reimbursement which precluded NYC Health + Hospitals from recognizing revenue. Additionally, fiscal year 2017 reported the collection of two years of VBP-QIP that was owed in fiscal year 2017 as well as an amount that was uncollected from a previous fiscal year. It increased

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
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\$501.5 million from June 30, 2016 to June 30, 2017 due to an increase in DSRIP of \$140.0 million, along with new grants for VBP-QIP of \$240.0 million and CREPs of \$163.0 million.

*Other revenue* - Remained consistent with the prior year with an increase of \$9.7 million in miscellaneous revenue from fiscal year 2017 to 2018 due to an increase in 340B pharmaceutical revenue of \$30.0 million offset by a reduction of \$10.0 million in the component unit, HHC ACO, rent, and parking and a re-classification of \$9.0 million to patient pharmacy revenue from miscellaneous revenue in prior fiscal years. In 2017, it increased \$41.8 million primarily due to an increase of \$18.0 million in miscellaneous revenues and a \$12.2 million increase in 340B pharmaceutical program revenue from June 30, 2015 to June 30, 2016.

*Personal services* - Increased \$317.1 million due to recognition of collective bargaining increases offset by continued controls over headcount which began in fiscal year 2017. It remained consistent from June 30, 2016 to June 30, 2017 mainly due to efforts to control the headcount of full-time equivalent employees.

*Other-than-personal services* - It decreased \$53.3 million in fiscal year 2018 due to a decrease in accrued expenses. It increased \$89.3 million from June 30, 2016 to June 30, 2017 primarily due to an increase in utility costs and general increases to medical and surgical supplies.

*Fringe benefits and employer payroll taxes* - Decreased \$34.2 million from June 30, 2017 to June 30, 2018 due to a reduction in accrued health benefits. It increased \$22.4 million from June 30, 2016 to June 30, 2017 mainly due to health benefit increases.

*Pension* - Decreased \$31.9 million from June 30, 2017 to June 30, 2018 mainly due to differences between projected and actual earnings on plan investments. It decreased \$76.0 million from June 30, 2016 to June 30, 2017 mainly due to differences between projected and actual earnings on plan investments. Pension plan expense as of June 30, 2018 and 2017, is determined by the New York City Office of the Actuary (Note 10).

*Postemployment benefits, other than pension* - Increased \$48.6 million from June 30, 2017 to June 30, 2018 due to changes in assumptions by the New York City Office of the Actuary such as a decrease in the discount rate netted against an increase in recognition of benefit payments. It decreased \$158.6 million from June 30, 2016 to June 30, 2017 mainly due to an increase in the discount rate in connection with the implementation of GASB 75. Postemployment benefits, other than pension as of June 30, 2018 and 2017 are determined by the New York City Office of the Actuary (Note 11).

*Affiliation contracted services* - This remained consistent from June 30, 2017 to June 30, 2018. Affiliation contracted services increased \$19.0 million from June 30, 2016 to June 30, 2017 which was mainly attributable to service enhancements added to the clinical programs since prior year and market adjustments for clinical staff.

*Capital contributions funded by The City of New York* - Remained consistent from fiscal year 2017 through fiscal year 2018.

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**Corporation Issues and Challenges**

NYC Health + Hospitals, with The City's assistance, continues to address and adapt to the increasing fiscal challenges placed on healthcare institutions in the New York City area. Specifically, these include:

- Insufficient Medicaid and Medicare reimbursements to meet the costs of caring for low-income New Yorkers
- Ability of The City of New York to increase capital reimbursement
- Shifting from a fee-for-service payment system to a managed care system which includes a value-based payment structure

NYC Health + Hospitals has responded to these challenges by continuing its ambitious transformation effort, which began in fiscal year 2017, to comprehensively redesign the public health system and to build a competitive, sustainable organization. The appointment of the new President and CEO, Mitchell Katz, MD, has also resulted in new initiatives being enacted to create a balanced financial plan through fiscal year 2022 and to further stabilize the health system for the population it serves.

**Federally Qualified Health Center**

NYC Health + Hospitals entered into a co-applicant agreement with Gotham Health FQHC, Inc. ("Gotham"), for the purposes of operating certain community health centers ("Health Centers") together as a public entity model in order to obtain designations as Federally Qualified Health Center(s) ("FQHC"). This type of federal designation provides for enhanced reimbursement rates for the care of patients. Gotham is a New York not-for-profit corporation participating with NYC Health + Hospitals in the governance of these Health Centers which were previously operated solely by NYC Health + Hospitals. The purpose of the co-applicant process is to permit these Health Centers to operate under FQHC status. Gotham is not considered a related organization to NYC Health + Hospitals, nor is there any overlap in any members of their respective boards.

**Contacting NYC Health + Hospitals Financial Management**

This financial report provides the citizens of The City, NYC Health + Hospitals' patients, bondholders, and creditors with a general overview of NYC Health + Hospitals' finances and operations. If you have questions about this report or need additional financial information, please contact Mr. John Ulberg, Senior Vice President/Chief Financial Officer, NYC Health + Hospitals, 160 Water Street, Room 1014, New York, New York 10038.

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Statements of Net Position**  
**As of June 30, 2018 and 2017**  
**(In thousands)**

	2018				2017			
	Business-type Activities - HHC	Discretely Presented Component Unit-MetroPlus	Eliminations	Total	Business-type Activities - HHC	Discretely Presented Component Unit-MetroPlus	Eliminations	Total
<b>ASSETS</b>								
Current assets								
Cash and cash equivalents	\$ 747,399	\$ 551,100	\$ -	\$ 1,298,499	\$ 609,647	\$ 574,396	\$ -	\$ 1,184,043
U.S. government securities	-	147,379	-	147,379	-	89,832	-	89,832
Patient accounts receivable, net	689,973	-	(299,204)	390,769	571,810	-	(217,437)	354,373
Premiums receivable	-	485,501	(2,746)	482,755	-	214,993	(2,376)	212,617
Estimated third-party payor settlements, receivable	473,200	-	(364,195)	109,005	603,900	-	(146,255)	457,645
Estimated pools receivable, net	54,700	-	-	54,700	-	-	-	-
Grants receivable	323,316	183	-	323,499	329,408	201	-	329,609
Assets restricted as to use and required for current liabilities	31,162	-	-	31,162	31,020	-	-	31,020
Other current assets	101,784	59,802	-	161,586	87,638	42,103	-	129,741
Total current assets	2,421,534	1,243,965	(666,145)	2,999,354	2,233,423	921,525	(366,068)	2,788,880
Assets restricted as to use, net of current portion	123,781	149,590	-	273,371	140,819	143,342	-	284,161
U.S. government securities	-	315,325	-	315,325	-	333,758	-	333,758
Other receivable	10,661	-	-	10,661	10,661	14,749	-	25,410
Capital assets, net	3,490,264	5,901	-	3,496,165	3,395,964	6,288	-	3,402,252
Total assets	6,046,240	1,714,781	(666,145)	7,094,876	5,780,867	1,419,662	(366,068)	6,834,461
Deferred outflows of resources								
Net differences between projected and actual earnings on pension plan investments and other changes, net	-	-	-	-	13,794	339	-	14,133
Unamortized refunding cost	8,567	-	-	8,567	10,537	-	-	10,537
	<u>\$ 6,054,807</u>	<u>\$ 1,714,781</u>	<u>\$ (666,145)</u>	<u>\$ 7,103,443</u>	<u>\$ 5,805,198</u>	<u>\$ 1,420,001</u>	<u>\$ (366,068)</u>	<u>\$ 6,859,131</u>
<b>LIABILITIES</b>								
Current liabilities								
Current installments of long-term debt	\$ 83,407	\$ -	\$ -	\$ 83,407	\$ 67,256	\$ -	\$ -	\$ 67,256
Accrued salaries, fringe benefits, and payroll taxes	501,685	12,212	(2,746)	511,151	518,167	6,214	(2,376)	522,005
Accounts payable and accrued expenses	603,150	1,032,661	(663,399)	972,412	592,221	711,198	(363,692)	939,727
Estimated third-party payor settlements, net payable	79,845	-	-	79,845	59,175	-	-	59,175
Estimated pools payable, net	-	-	-	-	43,200	-	-	43,200
Current portion of due to The City of New York, net	480,389	-	-	480,389	555,464	-	-	555,464
Current portion of pension	495,496	12,181	-	507,677	482,816	11,873	-	494,689
Current portion of postemployment benefits obligation, other than pension	136,243	3,379	-	139,622	125,728	1,232	-	126,960
Total current liabilities	2,380,215	1,060,433	(666,145)	2,774,503	2,444,027	730,517	(366,068)	2,808,476
Long-term debt, net of current installments	792,702	-	-	792,702	776,783	-	-	776,783
Accrued compensated absences, net of current portion	282,833	5,914	-	288,747	278,910	5,402	-	284,312
Accrued salaries, fringe benefits, and payroll taxes, net of current portion	300,000	-	-	300,000	-	-	-	300,000
Due to City of New York, net of current portion	-	-	-	-	61,690	-	-	61,690
Long-term pension, net of current portion	2,090,713	51,328	-	2,142,041	2,514,409	61,830	-	2,576,239
Postemployment benefits obligation, other than pension, net of current portion	5,026,936	42,358	-	5,069,294	4,622,435	41,249	-	4,663,684
Total liabilities	10,873,399	1,160,033	(666,145)	11,367,287	10,698,254	838,998	(366,068)	11,171,184
Deferred inflows of resources								
Net differences between projected and actual earnings on pension plan investments and other changes, net	310,683	7,706	-	318,389	-	-	-	-
Net differences between expected and actual experience and changes in actuarial assumptions in postemployment benefits obligation, other than pension	408,912	2,839	-	411,751	684,300	10,159	-	694,459
	<u>11,592,994</u>	<u>1,170,578</u>	<u>(666,145)</u>	<u>12,097,427</u>	<u>11,382,554</u>	<u>849,157</u>	<u>(366,068)</u>	<u>11,865,643</u>
Net position								
Net investment in capital assets	2,545,082	5,909	-	2,550,991	2,553,374	6,315	-	2,559,689
Restricted:								
For debt service	136,059	-	-	136,059	138,854	-	-	138,854
Expendable for specific operating activities	9,117	-	-	9,117	13,537	-	-	13,537
Nonexpendable permanent endowments	928	-	-	928	928	-	-	928
For statutory reserve requirements	-	372,135	-	372,135	-	347,342	-	347,342
Unrestricted	(8,229,373)	166,159	-	(8,063,214)	(8,284,049)	217,187	-	(8,066,862)
Total net deficit position	(5,538,187)	544,203	-	(4,993,984)	(5,577,356)	570,844	-	(5,006,512)
	<u>\$ 6,054,807</u>	<u>\$ 1,714,781</u>	<u>\$ (666,145)</u>	<u>\$ 7,103,443</u>	<u>\$ 5,805,198</u>	<u>\$ 1,420,001</u>	<u>\$ (366,068)</u>	<u>\$ 6,859,131</u>



**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Statements of Revenue, Expenses, and Changes in Net Position**  
**For the years June 30, 2018 and 2017**  
**(In thousands)**

	2018				2017			
	Business-type Activities - HHC	Discretely Presented Component Unit - MetroPlus	Eliminations	Total	Business-type Activities - HHC	Discretely Presented Component Unit - MetroPlus	Eliminations	Total
<b>OPERATING REVENUE</b>								
Net patient service revenue	\$ 6,216,713	\$ -	\$ (1,037,499)	\$ 5,179,214	\$ 5,611,114	\$ -	\$ (741,688)	\$ 4,869,426
Appropriations from City of New York, net	787,331	-	-	787,331	723,425	-	-	723,425
Premium revenue	-	3,332,526	(32,981)	3,299,545	-	3,018,676	(28,864)	2,989,812
Grants revenue	651,966	928	-	652,894	863,808	960	-	864,768
Other revenue	104,981	5,198	-	110,179	95,287	8,223	-	103,510
Total operating revenue	<u>7,760,991</u>	<u>3,338,652</u>	<u>(1,070,480)</u>	<u>10,029,163</u>	<u>7,293,634</u>	<u>3,027,859</u>	<u>(770,552)</u>	<u>9,550,941</u>
<b>OPERATING EXPENSES</b>								
Personal services	3,070,082	83,289	-	3,153,371	2,753,026	78,712	-	2,831,738
Other than personal services	1,789,369	3,239,540	(1,037,499)	3,991,410	1,842,665	2,868,589	(741,688)	3,969,566
Fringe benefits and employer payroll taxes	841,106	24,851	(32,981)	832,976	875,313	19,945	(28,864)	866,394
Pension	394,420	9,781	-	404,201	426,325	10,445	-	436,770
Postemployment benefits, other than pension	337,745	8,375	-	346,120	289,166	7,384	-	296,550
Affiliation contracted services	1,076,202	-	-	1,076,202	1,069,545	-	-	1,069,545
Depreciation	309,574	2,530	-	312,104	310,325	2,446	-	312,771
Total operating expenses	<u>7,818,498</u>	<u>3,368,366</u>	<u>(1,070,480)</u>	<u>10,116,384</u>	<u>7,566,365</u>	<u>2,987,521</u>	<u>(770,552)</u>	<u>9,783,334</u>
Operating (loss) income	<u>(57,507)</u>	<u>(29,714)</u>	<u>-</u>	<u>(87,221)</u>	<u>(272,731)</u>	<u>40,338</u>	<u>-</u>	<u>(232,393)</u>
<b>NONOPERATING REVENUE (EXPENSES)</b>								
Investment (loss) income	2,673	3,075	-	5,748	(143)	(962)	-	(1,105)
Interest expense	(120,759)	(2)	-	(120,761)	(116,653)	-	-	(116,653)
Contributions restricted for specific operating activities	4,739	-	-	4,739	802	-	-	802
Total nonoperating (expenses) revenue, net	<u>(113,347)</u>	<u>3,073</u>	<u>-</u>	<u>(110,274)</u>	<u>(115,994)</u>	<u>(962)</u>	<u>-</u>	<u>(116,956)</u>
(Loss) income before other changes in net position	<u>(170,854)</u>	<u>(26,641)</u>	<u>-</u>	<u>(197,495)</u>	<u>(388,725)</u>	<u>39,376</u>	<u>-</u>	<u>(349,349)</u>
<b>OTHER CHANGES IN NET POSITION</b>								
Capital contributions funded by City of New York, net	126,126	-	-	126,126	135,395	-	-	135,395
Capital contributions funded by grantors and donors	83,897	-	-	83,897	20,385	-	-	20,385
Total other changes in net position	<u>210,023</u>	<u>-</u>	<u>-</u>	<u>210,023</u>	<u>155,780</u>	<u>-</u>	<u>-</u>	<u>155,780</u>
(Decrease) increase in net position	<u>39,169</u>	<u>(26,641)</u>	<u>-</u>	<u>12,528</u>	<u>(232,945)</u>	<u>39,376</u>	<u>-</u>	<u>(193,569)</u>
Net deficit position at beginning of period	<u>(5,577,356)</u>	<u>570,844</u>	<u>-</u>	<u>(5,006,512)</u>	<u>(5,344,411)</u>	<u>531,468</u>	<u>-</u>	<u>(4,812,943)</u>
Net deficit position at end of period	<u>\$ (5,538,187)</u>	<u>\$ 544,203</u>	<u>\$ -</u>	<u>\$ (4,993,984)</u>	<u>\$ (5,577,356)</u>	<u>\$ 570,844</u>	<u>\$ -</u>	<u>\$ (5,006,512)</u>

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Statements of Cash Flows**  
**For the years June 30, 2018 and 2017**  
**(In thousands)**

	<b>2018</b>	<b>2017</b>
	<b>Business-type</b>	<b>Business-type</b>
	<b>Activities -</b>	<b>Activities -</b>
	<b>HHC</b>	<b>HHC</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash received from patients and third-party payors	\$ 6,156,392	\$ 5,714,629
Cash appropriations received from City of New York	693,768	635,686
Receipts from grants	658,058	793,613
Other receipts	90,835	93,517
Cash paid for personal services, fringe benefits, employer payroll taxes, and postemployment benefits obligation, other than pension	(3,754,730)	(3,688,128)
Cash paid for pension	(507,335)	(492,161)
Cash paid for other than personal services	(1,967,353)	(1,690,682)
Cash paid for affiliation contracted services	<u>(1,105,964)</u>	<u>(1,073,755)</u>
Net cash provided by operating activities	<u>263,671</u>	<u>292,719</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITY</b>		
Proceeds from contributions restricted for specific operating activities	<u>4,739</u>	<u>802</u>
Net cash provided by noncapital financing activity	<u>4,739</u>	<u>802</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Purchase of capital assets	(285,712)	(256,611)
Capital contributions by grantors and donors	83,897	1,169
Capital contributions by City of New York	126,126	131,341
Cash paid for capital retainage	(416)	(1,486)
Payments of long-term debt	(87,217)	(63,506)
Proceeds from the issuance of long-term debt	58,411	-
Interest paid including capitalized interest	<u>(43,406)</u>	<u>(53,286)</u>
Net cash used in capital and related financing activities	<u>(148,317)</u>	<u>(242,379)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchases of assets restricted as to use	(61,886)	(1,657)
Proceeds from sales of assets restricted as to use	78,825	15,300
Interest received	<u>720</u>	<u>1,244</u>
Net cash provided by investing activities	<u>17,659</u>	<u>14,887</u>
Net increase in cash and cash equivalents	137,752	66,029
Cash and cash equivalents at beginning of year	<u>609,647</u>	<u>543,618</u>
Cash and cash equivalents at end of year	<u>\$ 747,399</u>	<u>\$ 609,647</u>
<b>Supplemental disclosure:</b>		
Change in fair value of assets restricted as to use	\$ (2,276)	\$ (2,431)
Capital assets included within accounts payable and accrued expenses	72,342	29,942

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**Statements of Cash Flows**  
**For the years June 30, 2018 and 2017**  
**(In thousands)**

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	<b>2018</b>	<b>2017</b>
	<b>Business-type</b>	<b>Business-type</b>
	<b>Activities -</b>	<b>Activities -</b>
	<b>HHC</b>	<b>HHC</b>
	<u>          </u>	<u>          </u>
Reconciliation of operating loss to net cash provided by operating activities:		
Operating loss	\$ (57,507)	\$ (272,731)
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Depreciation	309,574	310,325
Provision for bad debts	313,507	579,350
Changes in assets and liabilities:		
Patient accounts receivable, net	(431,670)	(479,910)
Estimated third-party payor settlements, net	151,370	269,677
Estimated pools, net	(97,900)	(265,600)
Grants receivable	6,092	(67,967)
Other current assets	(14,146)	(13,952)
Accrued salaries, fringe benefits, payroll taxes, and compensated absences	287,441	(33,810)
Pension	(86,539)	(53,972)
Accounts payable and accrued expenses	(31,021)	51,994
Due to City of New York	(225,158)	25,796
Postemployment benefits obligation, other than pension	<u>139,628</u>	<u>243,519</u>
Net cash provided by operating activities	<u>\$ 263,671</u>	<u>\$ 292,719</u>

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
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**Notes to Financial Statements**  
**June 30, 2018 and 2017**  
**(In thousands)**

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**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Organization**

On July 1, 1970, the New York City Health and Hospitals Corporation (“NYC Health + Hospitals”), a New York State (the “State”) public benefit corporation created by Chapter 1016 of the Laws of 1969, assumed responsibility for the operation of the municipal hospital system of The City of New York (The City) pursuant to an agreement with The City dated June 16, 1970 (the “Agreement”). As a main element of its core mission, NYC Health + Hospitals provides to all, on behalf of The City, comprehensive medical and mental health services of the highest quality in an atmosphere of humane care, dignity, and respect, regardless of a patient’s ability to pay. NYC Health + Hospitals operates eleven acute care hospitals, five long-term care facilities, six diagnostic and treatment centers (five of those freestanding facilities), many hospital-based and neighborhood clinics, a certified home health agency, and MetroPlus Health Plan, Inc. (“MetroPlus”), a prepaid health services provider. During 2017, NYC Health + Hospitals realigned the delivery of care to three defined areas as follows: acute care (hospitals), post-acute care (long-term care facilities), and ambulatory care services. Prior to the re-alignment, all facilities were organized into six integrated networks based on proximity to one another.

This change for NYC Health + Hospitals permits for the alignment of the three areas of vertically integrated facilities providing the full continuum of care for primary and specialty care, inpatient episodic acute care, outpatient services, and long-term care. The re-alignment of the delivery of services was intended to enhance and improve the efficiencies achieved under the former network model.

NYC Health + Hospitals is a discretely presented component unit of The City, and accordingly, its financial statements are included in The City’s Comprehensive Annual Financial Report.

NYC Health + Hospitals has a number of blended component units, which means that they are reported as if they were part of NYC Health + Hospitals. These entities meet the requirements for blending when they provide services exclusively to NYC Health + Hospitals and/or NYC Health + Hospitals is the sole corporate member and appoints a voting majority of the governing board of each of the blended component units. The accompanying financial statements include the operations of the following component units, which are blended with the accounts of Business-type Activities- HHC in the preceding Statements of Net Position and Statements of Revenues, Expenses, and Changes in Net Position:

- HHC Capital Corporation (“HHC Capital”) was created by NYC Health + Hospitals as a public benefit corporation, of which NYC Health + Hospitals is the sole member, in 1993, in order to secure its 1993 Series A bonds. The sole purpose of HHC Capital is to accept all payments assigned to it by NYC Health + Hospitals and its providers and remit monthly, from such assigned payments, amounts required for debt service on the 2008, 2010, and 2013 Bond issues to the bond trustee, with the balance transferred to NYC Health + Hospitals.
- HHC Insurance Company, Inc. (“HHC Insurance”) was created in 2003 by NYC Health + Hospitals as a public benefit corporation, of which NYC Health + Hospitals is the sole member. It is a not-for-profit captive insurance company licensed by the New York State Insurance Department. Its license is renewed annually. HHC Insurance underwrites medical malpractice insurance for NYC Health + Hospitals’ attending physicians who specialize in the areas of neurosurgery and

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obstetrics/gynecology. All insured practitioners can apply for the excess insurance coverage available to them in the New York State Excess Liability Pool, issued by the Medical Malpractice Insurance Pool (“MMIP” or “Pool”).

HHC Insurance issues primary professional liability policies to its insureds on a claims-made basis with policy limits of \$1.3 million per incident and \$3.9 million in the aggregate. Once the insured practitioner has this primary insurance coverage, the insured is able to apply for excess coverage, in the amount of \$1.0 million per incident and \$3.0 million in the aggregate, provided by MMIP. HHC Insurance has been a participant in the excess Pool since 2007. MMIP is considered the insurer of last resort for primary medical malpractice coverage in the State (the “Plan”). On the excess level, it operates as a medical malpractice insurance pool created by all the authorized (licensed) insurers writing medical malpractice insurance in New York as an alternative to receiving direct assignments of eligible health care providers. The liability of the members is several but not joint. As an MMIP member, HHC Insurance recognizes its allocable share of the premium, loss expense, underwriting expense, administrative expense activities of MMIP, and shortfall coverage, as needed. HHC Insurance is the only captive insurance company in the Pool.

- The HHC Physicians Purchasing Group, Inc. (“HHC Purchasing”), a public benefit corporation, was formed in 2003 to act as a purchasing group within the State of New York. The business of HHC Purchasing is to obtain, on behalf of its members who are employees of NYC Health + Hospitals or NYC Health + Hospitals’ affiliates, primary professional liability insurance from HHC Insurance. HHC Purchasing was registered and approved for operations by the New York State Department of Insurance on August 31, 2005. NYC Health + Hospitals is the sole voting member of HHC Purchasing.
- HHC ACO Inc. (“HHC ACO”), a New York not-for-profit corporation, was formed in June 2012 by NYC Health + Hospitals as an Accountable Care Organization (“ACO”) for purposes of applying to the federal Centers for Medicare and Medicaid Services (“CMS”) to participate in the Medicare Shared Savings Program (“MSSP”). HHC ACO was approved to participate in the MSSP as of January 1, 2013 through December 31, 2015, and began operations in fiscal year 2014. CMS subsequently approved HHC ACO for a renewal term from January 1, 2016 to December 31, 2018. ACO is in the process of seeking another renewal. NYC Health + Hospitals is its sole member.
- HHC Assistance Corporation (“HHCAC”), a membership not-for-profit corporation, was formed in October 2012 by NYC Health + Hospitals and is the sole corporate member. All members of HHCAC’s board of directors are officers of NYC Health + Hospitals. The HHCAC’s purpose is to perform activities that are helpful to NYC Health + Hospitals in the fulfillment of its statutory purposes. During 2012, the HHCAC facilitated NYC Health + Hospitals’ participation in a New Market Tax Credit supplementary financing transaction to be used for the construction of certain new facilities at the Harlem Hospital Center (Note 8). In 2015, HHCAC took on the function of the “Central Service Organization” in the NYC Health + Hospitals-led Participating Provider System under the New York State Department of Health’s Delivery System Reform Incentive Payment (“DSRIP”) program. In that capacity, HHCAC operates under the d/b/a “One City Health” and performs various functions on NYC Health + Hospitals’ behalf to advance its participation in the DSRIP program (Note 12).

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The financial statements also include MetroPlus, which is a discretely presented component unit and is a public benefit corporation created by NYC Health + Hospitals. As the sole member, NYC Health + Hospitals appoints a voting majority of the governing board of MetroPlus. MetroPlus contracts with NYC Health + Hospitals facilities and other providers to provide managed healthcare services on a prepaid basis and operates as a health maintenance organization.

MetroPlus' major lines of business include Medicaid, Essential Plan ("EP"), HIV Special Needs Plan ("HIV-SNP"), Child Health Plus ("CHP"), Medicare Advantage, partially capitated Managed Long-Term Care ("MLTC"), and Health and Recovery Plan ("HARP"). In addition, MetroPlus offers an Individual Qualified Health Plan ("QHP"), and a Small Business Health Options Program ("SHOP") with coverage effective January 1, 2014 through the New York State of Health Plan Marketplace. Such plans are the result of the Patient Protection and Affordable Care Act ("ACA") signed into law in March 2010.

MetroPlus has contractual agreements with the New York State Department of Health ("NYSDOH") to provide comprehensive medical service to members of the Medicaid, EP, MLTC, HARP and CHP lines of business. The Plan also has contracts with the Center for Medicare and Medicaid Services ("CMS") and NYSDOH, to offer Medicare coverage to individuals, including those dually eligible for benefits under Medicare and Medicaid. Beneficiaries have the option of selecting MetroPlus or the State of New York as their Medicaid coverage provider. MetroPlus has an agreement with the New York State Department of Financial Services ("NYSDFS") to offer the QHP and SHOP programs.

Additionally, NYC Health + Hospitals employees as well as all City employees, can elect MetroPlus Gold as part of their employee benefits. Effective December 1, 2016, MetroPlus offered GoldCare I and GoldCare II low cost, high quality plans to all day care workers of New York City agencies.

Primary care medical services, provided by physicians associated with NYC Health + Hospitals and other physicians and provider groups, are capitated, which refers to reimbursement at a per member, per month value based on the provider's assigned membership.

Supplementary disclosures for MetroPlus are presented beginning with Note 17 of the financial statements. MetroPlus and HHC Insurance issue separate statutory annual financial statements as of December 31<sup>st</sup>, which are available through the Office of the Corporate Comptroller, 160 Water Street, Room 642, New York, New York 10038. Additionally, while not a statutory requirement, HHC ACO issues financial statements as of June 30<sup>th</sup>, which are also available through the Office of the Corporate Comptroller.

The NYC Health + Hospitals' significant accounting policies are as follows:

**(a) Basis of Presentation**

The accompanying basic financial statements of NYC Health + Hospitals are presented in conformity with generally accepted accounting principles ("U.S. GAAP" or "GAAP") for state and local governments in the United States of America as prescribed by the Governmental Accounting Standards Board ("GASB"). The financial statements of NYC Health + Hospitals have been prepared on the accrual basis of accounting, using the economic resources measurement focus.

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All significant intercompany balances and transactions between NYC Health + Hospitals and the blended component units have been eliminated within the business-type activities column. All significant intercompany balances and transactions between NYC Health + Hospitals and MetroPlus have been eliminated in the eliminations column.

**(b) Assets Restricted As to Use and Contributions**

Assets restricted as to use primarily include assets held by a trustee under bond resolutions and statutory reserve investments. Amounts required to meet current liabilities of NYC Health + Hospitals have been classified as current assets in the Statements of Net Position at June 30, 2018 and 2017. Assets restricted as to use are stated at fair value, with unrealized and realized gains and losses included in investment income.

Donor-restricted net positions are used to differentiate resources, the use of which is restricted by donors, from resources of unrestricted assets on which donors place no restriction or that arise as a result of the operations of NYC Health + Hospitals for its stated purposes. Donor-restricted net positions represent contributions to provide healthcare services, of which \$0.9 million are held in perpetuity, as non-expendable permanent endowments, at June 30, 2018 and 2017. Resources restricted by donors for plant replacement and expansion are recognized as capital contributions and are added to the net investment in capital assets, net position balance. Resources restricted by donors for specific operating activities are reported as non-operating revenue. NYC Health + Hospitals utilizes available donor-restricted assets before utilizing unrestricted resources for expenses incurred.

**(c) Charity Care**

NYC Health + Hospitals provides care to patients who meet certain criteria under its charity care policy at amounts less than its charges or established rates. NYC Health + Hospitals does not pursue collection of amounts determined to qualify as charity care and they are not reported as revenue (Note 3).

**(d) Use of Estimates**

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results may differ from those estimates.

Included in net patient service revenue are adjustments to prior year estimated third-party payor settlements, estimated pools receivables and payables that were originally recorded in the period the related services were rendered. The adjustments to prior year estimates and other third-party reimbursement receipts or recoveries that relate to prior years resulted in an increase to net patient service revenue of \$260.3 million and \$160.2 million for the years ended June 30, 2018 and 2017, respectively.

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**(e) Statements of Revenue, Expenses, and Changes in Net Position**

All transactions deemed by management to be ongoing, major, or central to the provision of healthcare services or for the purpose of providing managed healthcare services are considered to be operating activities and are reported as operating revenue and operating expenses. Investment income, interest expense, and peripheral or incidental transactions are reported as non-operating revenue and expenses. Other changes in net position, which are excluded from income or loss before other changes in net position, consist of contributions of capital assets funded by The City, grantors, and donors.

**(f) Patient Accounts Receivable, Net and Net Patient Service Revenue**

NYC Health + Hospitals has agreements with certain third-party payors that provide for payments at amounts different from its charges or established rates. Payment arrangements include prospectively determined rates, discounted charges, per diem payments, and value-based payment arrangements; a payment relationship in which there is a shift from a pure volume-based payment (i.e., fee for service) to an outcome-based payment where health providers are paid based on improvement of health of the patient rather than volume of services provided to the patient. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated third-party payor settlements resulting from audits, reviews, and investigations. These estimated third-party payor settlements are accrued in the period the related services are rendered and adjusted in future periods as revised information becomes known or as years are no longer subject to such audits, reviews, and investigations. Net patient service revenue is reported net of the provision for bad debts of \$306.1 million in 2018 and \$579.3 million in 2017 which reflects a reduction in the prior year amount of \$191.5 million for an adjustment of self-pay collections.

The allowance for doubtful accounts is the NYC Health + Hospitals estimate of the amount of probable credit losses in its patient accounts receivable. NYC Health + Hospitals determines the allowance based on collection studies and historical write-off experience. Past-due balances are reviewed individually for collectability. Account balances are charged off against the allowance after all means of collection have been exhausted and the potential for recovery is considered remote. The allowance for doubtful accounts at June 30, 2018 and 2017 was approximately \$464.0 million and \$663.9 million, respectively, including a reduction to allowances in 2018 for the prior year in the amount of \$191.5 million for an adjustment of self-pay collections.

**(g) Appropriations from The City of New York, net**

NYC Health + Hospitals considers appropriations from The City to be ongoing and central to the provision of healthcare services and, accordingly, classifies them as operating revenue. Funds appropriated from The City are direct or indirect payments made by The City on behalf of NYC Health + Hospitals for the following:

- Settlements of claims for medical malpractice, negligence, other torts, and alleged breach of contracts (Note 12).
- Patient care rendered to prisoners (Note 16), uniformed City employees, and various discretely funded facility-specific programs.



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- Interest on City General Obligation debt that funded NYC Health + Hospitals' capital acquisitions and interest on Dormitory Authority of the State of New York ("DASNY") debt and Transitional Finance Authority ("TFA") debt on assets acquired through lease purchase agreements, other than amounts capitalized during construction (Note 5).
- Funding for collective bargaining agreements.

Reimbursement by NYC Health + Hospitals is negotiated annually with The City. NYC Health + Hospitals has agreed to reimburse The City for the following as remittances to The City:

- Medical malpractice settlements, negligence, and other torts up to an agreed-upon amount are negotiated annually and paid by The City on behalf of NYC Health + Hospitals. In 2018 and 2017, the medical malpractice and general liability settlements paid by The City were \$108.1 million and \$112.9 million, respectively. NYC Health + Hospitals prepaid FY 2019 medical malpractice to The City in the amount of \$9.1 million. During 2017, NYC Health + Hospitals owed medical malpractice amounts of \$112.9 million plus the remaining amounts owed from 2015 of \$123.4 million, of which \$61.7 million was not due until after June 30, 2018 and was recorded as long term liability. NYC Health + Hospitals agreed to reimburse The City \$112.9 million for 2017, which was recorded as a current liability at June 30, 2017. The reimbursements to The City are recorded by NYC Health + Hospitals as a reduction of appropriations from The City. Such medical malpractice, negligence, and other torts reimbursements by NYC Health + Hospitals do not alter the indemnification by The City of NYC Health + Hospitals' malpractice settlements under the Agreement (Note 12).
- Interest and principal on debt service, which funds NYC Health + Hospitals capital acquisitions, is negotiated annually with and is paid by The City on behalf of the NYC Health + Hospitals. During 2018 and 2017, The City paid \$128.8 million and \$145.8 million of debt service, respectively, and this and this assumption of payments alleviated amounts owed to The City of \$128.8 million and \$145.8 million for 2018 and 2017, respectively. NYC Health + Hospitals agreed to reimburse The City \$145.8 million for 2015, which was recorded as a current liability at June 30, 2018 and June 30, 2017. The debt service reimbursements to The City are recorded by NYC Health + Hospitals as a reduction of appropriations from The City.

Refer to Note 9 of the financial statements for balances owed to The City including malpractice and debt service.

**(h) Capital Assets and Depreciation**

In accordance with the Agreement, The City retains legal title to substantially all NYC Health + Hospitals facilities and certain equipment and subleases them to NYC Health + Hospitals for an annual rent of \$1. Prior to April 1, 1993, The City funded substantially all of the additions to capital assets.

Since April 1, 1993, NYC Health + Hospitals has funded much of its capital acquisitions through the issuance of its own debt. However, The City financed the major modernizations of Harlem, Queens, Jacobi, Coney Island, Bellevue, Kings County Hospitals, Gouverneur Healthcare Services, and the Henry J. Carter campus.

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NYC Health + Hospitals is the sole beneficiary as to use of the capital assets and is responsible for their control and maintenance. Accordingly, capital assets have been capitalized in the accompanying Statements of Net Position as follows:

- (i) Assets placed in service through June 30, 1972 were recorded at an estimated cost as determined by an independent appraisal company's physical inventory and valuation of such assets as of June 30, 1972.
- (ii) Assets acquired subsequent to June 30, 1972 are recorded at cost.
- (iii) Donated equipment is recorded at its fair market value at the date of donation.

Construction in Progress ("CIP") is recorded on all projects under construction. Such CIP costs are transferred to depreciable assets and depreciated when the related assets are placed in service. Interest costs incurred on borrowed funds, net of related interest income, during the period of construction of capital assets is capitalized as a component of the cost of acquiring those assets.

Depreciation is computed on a straight-line basis using estimated useful lives in accordance with American Hospital Association guidelines:

Land improvements	2 to 25 years
Buildings and leasehold improvements	5 to 40 years
Equipment	3 to 25 years

Capital assets under capital lease obligations are depreciated over either the lease term or the estimated useful life of the asset.

NYC Health + Hospitals evaluates long-lived assets for impairment when circumstances suggest that the service utility or the usable capacity that upon acquisition was expected to be used to provide service of the capital asset may have significantly or unexpectedly declined. If circumstances suggest that assets may be impaired, an impairment charge is recorded on those assets based upon a method that most appropriately reflects the decline in service utility of the capital asset. No material changes to capital assets were recorded for the fiscal years ended June 30, 2018 and 2017.

**(i) Custodial Funds**

NYC Health + Hospitals holds funds for safekeeping, primarily cash held for the benefit of its long-term care patients, amounting to approximately \$6.9 million and \$4.8 million as of June 30, 2018 and 2017, respectively. These amounts are included in other current assets and accounts payable and accrued expenses in the accompanying Statements of Net Position.

**(j) Affiliation Contracted Services**

NYC Health + Hospitals contracts with affiliated medical schools/professional corporations and voluntary hospitals ("Affiliates") to provide patient care services at its facilities and reimburses the Affiliates for expenses incurred in providing such services. Under the terms of those contracts, each of the Affiliates is

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required to furnish NYC Health + Hospitals with an independent audit report of receipts, expenditures, and commitments chargeable to the contract, as well as refunds or amounts due to the Affiliate. In addition, the Affiliates submit an annual recalculation document which reconciles allowable contract costs to the expenses incurred by the Affiliates. The net effect of these recalculations creates either a payable or receivable by comparing the total advance payments made during the fiscal year to the total contract amount.

The amounts due to/from the affiliates are based upon estimates of expenses, which include adjustments for patient care service modifications, and are included in accounts payable and accrued expenses (Note 13) and other current assets in the accompanying Statements of Net Position. These estimates may differ from the final determination of amounts due to/from the affiliate upon completion of the annual recalculation schedule.

**(k) Supplies**

Supplies are stated at the lower of cost (first-in, first-out method) or market (net realizable value) and are included within other current assets.

**(l) Income Taxes**

NYC Health + Hospitals and its component units qualify as governmental entities (or affiliates of a governmental entity), not subject to federal income tax, by reason of the organizations being a state or political subdivision thereof, or an integral part of a state or political subdivision thereof; or an entity all of whose income is excluded from gross income for federal income tax purposes under Section 115 of the Internal Revenue Code of 1986. NYC Health + Hospitals is a New York State public benefit corporation created by Chapter 1016 of the Laws of 1969 and, as such, is exempt from New York State income tax. MetroPlus is also exempt from federal and New York State income tax under Section 501(a) of the Internal Revenue Code, as an organization described in Section 501(c)(3). Accordingly, no provision for income taxes has been made in the accompanying financial statements.

**(m) Grants Receivable**

Grants receivable relate to various healthcare provision programs under contract with the State and other grantors, including amounts related to DSRIP, the Value Based Payment Quality Improvement Program (“VBP QIP”) and the Care Restructuring Enhancement Pilot (“CREP”) (Note 12). Grants receivable also include grants from The City, which are reimbursements to NYC Health + Hospitals for providing such services as mental health, child health, and HIV-AIDS services.

**(n) Net Position**

Net position of NYC Health + Hospitals is classified in various components. *Net investment in capital assets* consists of capital assets net of accumulated depreciation and reduced by outstanding borrowings used to finance the purchase or construction of those assets. *Restricted for debt service* consists of assets restricted, by each revenue bond’s official statement, for expenditures of principal and interest. *Restricted expendable for specific operating activities* reflects non-capital net assets that must be used for a particular purpose, as specified by creditors, grantors, or donors external to NYC Health + Hospitals, including amounts deposited with trustees as required by revenue bond indentures, discussed in Note 7. *Restricted nonexpendable permanent endowments* consists of the principal portion of permanent endowments.

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*Restricted for statutory reserve requirements* represents MetroPlus' statutory reserve as required by the NYSDOH Rules and Regulations. *Unrestricted net position* is the remaining net position that does not meet the definition of *Net investment in capital assets* or *Restricted*.

**(o) Compensated Absences**

NYC Health + Hospitals' employees earn vacation and holiday days at varying rates depending on years of service and title. Generally, vacation and holiday time may accumulate up to specified maximums, depending on title. Excess vacation and holiday time are converted to sick leave. Upon resignation or retirement, employees are paid for unused vacation and holiday days, most at the rates in effect during the past 3 years. Most employees earn sick leave at a fixed rate; however, the rate can vary depending on years of service and the contractual terms for their title. There is no accumulation limit on sick leave. Depending on length of service and contractual terms for their title, employees separating from service are paid for sick leave at varying rates. Usage of time is taken on the last-in, first-out method based on NYC Health + Hospitals policy. NYC Health + Hospitals accrues for the employees' earned and accumulated vacation and sick leave, which may be used in subsequent years, and earned vacation and sick leave to be paid upon termination or retirement from future resources. These costs are included as a liability within accrued compensated absences and salaries, fringe benefits, and payroll taxes. For certain collectively bargained units, time is paid out at the current rate.

**(p) Fair Value**

Management determines fair value of financial instruments as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Management utilizes valuation techniques that maximize the use of observable inputs (Levels 1 and 2) and minimize the use of unobservable inputs (Level 3) within the fair value hierarchy established by GASB. Financial assets and liabilities carried at fair value are classified and disclosed in one of the following categories:

- Level 1 - Fair value measurements using unadjusted quoted market prices in active markets for identical, unrestricted assets or liabilities.
- Level 2 - Fair value measurements using observable inputs other than Level 1 prices such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities. Level 2 assets and liabilities include debt securities with quoted market prices that traded less frequently than exchange-traded instruments.
- Level 3 - Fair value measurements using significant inputs that are not readily observable in the market and are based on internally developed models or methodologies utilizing significant inputs that are generally less readily observable.

**(q) Reclassifications**

Certain amounts have been reclassified from the prior year to conform to the current year's financial statement presentation.

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**(r) New Accounting Standards Adopted**

In 2018, NYC Health + Hospitals adopted the following new accounting standards:

GASB Statement No. 83, *Certain Asset Retirement Obligations* (“GASB 83”) establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations (“AROs”). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset.

In analysis of the impact of this Statement on NYC Health + Hospitals, management has determined that the liability is immaterial to the overall reporting of the Corporation’s financial statements. As such, the Corporation has met the requirements for disclosure outlined in the Statement, but has determined that restatement of prior years is not necessary (Note 13).

GASB Statement No. 85, *Omnibus 2017* (“GASB 85”) amends parts of Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*; Statement No. 24, *Accounting and Financial Reporting for Certain Grants and Other Financial Assistance*; Statement No. 34, *Basic Financial Statements - and Management’s Discussion and Analysis - for State and Local Governments*; Statement No. 38, *Certain Financial Statement Note Disclosures*; Statement No. 61, *The Financial Reporting Entity: Omnibus*; Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*; Statement No. 68, *Accounting and Financial Reporting for Pensions*; Statement No. 72, *Fair Value Measurement and Application*; Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*; Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*; Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. GASB 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. The Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). NYC Health + Hospitals has reviewed this Statement and has determined that it is already in compliance with the applicable reporting requirements outlined in this Statement.

GASB Statement No. 86, *Certain Debt Extinguishment Issues* (“GASB 86”), amends parts of Statement No. 7, *Advance Refundings Resulting in Defeasance of Debt*; Statement No. 23, *Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities*; Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*; Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*; Statement No. 65, *Items Previously Reported as Assets and Liabilities*. GASB 86 establishes standards of accounting and financial reporting for in-substance defeasance transactions in which cash and other monetary assets acquired with only existing resources - that is, resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the purpose of extinguishing debt. This Statement also amends accounting and financial reporting requirements for prepaid insurance associated with debt that is extinguished, whether through a legal extinguishment or through an in-substance defeasance, regardless of how the cash and other monetary assets were acquired. Finally, this Statement establishes an additional disclosure requirement related to debt that is defeased

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in substance, regardless of how the cash and other monetary assets were acquired. The adoption of GASB 86 has no impact on the financial statements or disclosures of NYC Health + Hospitals.

**2. CASH AND CASH EQUIVALENTS**

Cash and cash equivalents include cash, certificates of deposit (“CDs”), and all highly liquid debt instruments with original maturities of three months or less when purchased. The carrying amount of cash and cash equivalents approximates fair value due to the short-term maturity of the investments. Custodial credit risk is the risk that, in the event of a bank failure, NYC Health + Hospitals’ deposits may not be returned. NYC Health + Hospitals’ policy to mitigate custodial credit risk is to collateralize all balances when permitted (i.e., collected balances). Deposits in the process of collection within the banking system are not collateralized. At June 30, 2018 and 2017, all of NYC Health + Hospitals cash and cash equivalents bank balances were insured and collateralized.

**3. CHARITY CARE**

NYC Health + Hospitals maintains records to identify and monitor the level of charity care it provides. These records include the amount of charges foregone for services furnished under its charity care policy and the estimated cost of those services calculated using the prior year’s cost reports. The following information measures the level of charity care provided during the years ended June 30<sup>th</sup> (in thousands):

	<u>2018</u>	<u>2017</u>
Charges foregone, based on established rates	\$ 953,576	\$ 935,743
Estimated expenses incurred to provide charity care	608,275	612,614

**4. PATIENT ACCOUNTS RECEIVABLE, NET AND NET PATIENT SERVICE REVENUE**

Most of NYC Health + Hospitals’ net patient service revenue is from funds received on behalf of patients under governmental health insurance plans. Revenue from these governmental plans is based upon relevant reimbursement principles and is subject to audit by the applicable payors. Certain payors have performed audits and have proposed various disallowances, which other payors may similarly assert.

Disproportionate Share Hospital (“DSH”) and Upper Payment Limit (“UPL”) are supplemental payments to hospitals for their care to the indigent and are included in net patient service revenue. Hospital participants of DSH serve a significantly disproportionate number of low-income patients and receive payments from CMS to cover the costs of providing care to uninsured patients. The UPL is a federal limit placed on a fee-for-service reimbursement of Medicaid providers. The UPL is the maximum a given state Medicaid program may pay a type of provider in the aggregate, statewide, in Medicaid fee-for-service. State Medicaid programs cannot claim federal matching dollars for provider payments in excess of the applicable UPL; however, UPL federal regulations allow states to pay Medicaid providers up to Medicare levels or the costs of care.

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Net patient service revenue by primary payor for the years ended June 30<sup>th</sup> is as follows (in thousands):

	<u>2018</u>		<u>2017</u>	
Medicaid	\$ 1,248,612	20.1 %	\$ 1,479,382	26.4 %
Medicare	646,228	10.4	565,659	10.1
Bad debt/charity care pools	687,067	11.0	393,647	7.0
Disproportionate share supplemental pool (DSH)	1,109,168	17.8	949,800	16.9
Other third-party payors that include Medicaid and Medicare managed care	1,464,787	23.6	1,440,893	25.7
MetroPlus	1,037,499	16.7	741,688	13.2
Self-pay	<u>23,352</u>	<u>0.4</u>	<u>40,045</u>	<u>0.7</u>
	<u>\$ 6,216,713</u>	<u>100.0 %</u>	<u>\$ 5,611,114</u>	<u>100.0 %</u>

NYC Health + Hospitals provides services to its patients, most of whom are insured under third-party payor agreements. Patient accounts receivable, net were as follows as of June 30<sup>th</sup> (in thousands):

	<u>2018</u>		<u>2017</u>	
Medicaid	\$ 69,006	10.0 %	\$ 70,544	12.3 %
Medicare	56,483	8.2	45,588	8.0
Other third-party payors, that include Medicaid and Medicare managed care	244,780	35.4	201,131	35.2
MetroPlus	299,204	43.3	217,437	38.0
Self-pay	<u>20,500</u>	<u>3.1</u>	<u>37,110</u>	<u>6.5</u>
	<u>\$ 689,973</u>	<u>100.0 %</u>	<u>\$ 571,810</u>	<u>100.0 %</u>

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**5. CAPITAL ASSETS**

Capital assets consist of the following as of June 30<sup>th</sup> (in thousands):

	<u>2018</u>	<u>2017</u>
Land and land improvements	\$ 57,726	\$ 56,971
Buildings and leasehold improvements	4,450,202	4,366,964
Equipment	<u>3,694,217</u>	<u>3,526,013</u>
	8,202,145	7,949,948
Less: accumulated depreciation	<u>5,322,623</u>	<u>5,019,628</u>
	2,879,522	2,930,320
Construction in progress	<u>610,742</u>	<u>465,644</u>
Capital assets, net	<u>\$ 3,490,264</u>	<u>\$ 3,395,964</u>

Capital assets activity for the years ended June 30<sup>th</sup> was as follows (in thousands):

	<u>Land and Land Improvements</u>	<u>Buildings and Leasehold Improvements</u>	<u>Equipment</u>	<u>Construction in Progress</u>	<u>Total</u>
<b>June 30, 2016 balance</b>	\$ 56,657	\$ 4,313,853	\$ 3,623,133	\$ 371,151	\$ 8,364,794
Acquisitions, net of transfers	499	54,725	154,711	94,493	304,428
Sales, retirements, and adjustments	<u>(185)</u>	<u>(1,614)</u>	<u>(251,831)</u>	<u>-</u>	<u>(253,630)</u>
<b>June 30, 2017 balance</b>	56,971	4,366,964	3,526,013	465,644	8,415,592
Acquisitions, net of transfers	758	84,284	228,321	145,098	458,461
Sales, retirements, and adjustments	<u>(3)</u>	<u>(1,046)</u>	<u>(60,117)</u>	<u>-</u>	<u>(61,166)</u>
<b>June 30, 2018 balance</b>	<u>\$ 57,726</u>	<u>\$ 4,450,202</u>	<u>\$ 3,694,217</u>	<u>\$ 610,742</u>	<u>\$ 8,812,887</u>



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Related information on accumulated depreciation for the years ended June 30<sup>th</sup> was as follows (in thousands):

	<u>Land and Land Improvements</u>	<u>Buildings and Leasehold Improvements</u>	<u>Equipment</u>	<u>Total</u>
<b>June 30, 2016 balance</b>	\$ 27,546	\$ 2,156,338	\$ 2,779,049	\$ 4,962,933
Depreciation expense	1,641	137,067	171,617	310,325
Sales, retirements, and adjustments	<u>(185)</u>	<u>(1,614)</u>	<u>(251,831)</u>	<u>(253,630)</u>
<b>June 30, 2017 balance</b>	29,002	2,291,791	2,698,835	5,019,628
Depreciation expense	1,554	134,795	173,225	309,574
Sales, retirements, and adjustments	<u>(1)</u>	<u>(599)</u>	<u>(5,979)</u>	<u>(6,579)</u>
<b>June 30, 2018 balance</b>	<u>\$ 30,555</u>	<u>\$ 2,425,987</u>	<u>\$ 2,866,081</u>	<u>\$ 5,322,623</u>

NYC Health + Hospitals capitalizes interest costs incurred in connection with construction projects. Interest activity relating to construction projects and net capitalized interest for the years ended June 30<sup>th</sup> was as follows (in thousands):

	<u>2018</u>	<u>2017</u>
Interest costs subject to capitalization	\$ 20,593	\$ 17,884
Interest income	<u>(148)</u>	<u>(290)</u>
Capitalized interest costs, net	<u>\$ 20,445</u>	<u>\$ 17,594</u>

NYC Health + Hospitals capitalized net interest costs on TFA debt and City General Obligation Bonds in both 2018 and 2017, as well as NYC Health + Hospitals' own bonds. Such debt was issued to finance construction of various NYC Health + Hospitals facilities, with such debt to be paid by The City on behalf of NYC Health + Hospitals. Amounts capitalized in 2018 and 2017 approximated \$20.6 million and \$17.8 million, respectively. In addition, NYC Health + Hospitals capitalized net interest costs of \$0.1 million in 2018 and \$0.3 million in 2017 related to its 2008 and 2010 Series bonds.

NYC Health + Hospitals- Gouverneur's major modernization construction project was almost completed and was in the close-out process as of the end of fiscal year 2018. Approximately \$6.7 million was expended as of June 30, 2018 and portions of this project approximating \$29.6 million were transferred out of CIP and placed into service during fiscal year 2018.

NYC Health + Hospitals continues developing an Electronic Medical Records ("EMR") system that has a six-year implementation period with a budget of \$764.0 million. The fiscal year 2018 addition to CIP related to this project is \$43.1 million; which is inclusive of capitalizable expenditures of \$37.2 million and

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capitalized payroll amounts of \$10.3 million. Total CIP is reported as \$187.1 million and \$160.1 million as of June 30, 2018 and 2017, respectively.

NYC Health + Hospitals continues the development of an Enterprise Resource Planning (“ERP”) system with a capital addition to CIP of \$2.7 million in fiscal year 2018. The ERP project budget assigned through fiscal year 2025, including post implementation expenses, is approximately \$114.9 million. This amount excludes the costs of capitalized in-house payroll assigned to the project.

Also, there are energy efficiency upgrade projects at multiple facilities representing an increase in CIP of \$20.2 million for fiscal year 2018, with a total budget of \$54.0 million for completion. The Comprehensive Energy Efficiency project at Metropolitan Hospital, which is managed by the New York Power Authority (“NYPA”), was completed and placed in service in 2018 for \$34.1 million and the NYPA-managed Comprehensive Energy Efficiency project at Elmhurst Hospital was completed and placed in service in both fiscal years 2018 and 2017 at a cost of \$1.9 million and \$5.9 million, respectively.

Additionally, construction was completed on the new NYC Health + Hospitals Gotham diagnostic and treatment center on Staten Island with \$19.9 million of the project placed in service during fiscal year 2018. There were also Federal Emergency Management Agency (“FEMA”) projects at multiple facilities for priority mitigation and other major work components which represent \$42.5 million of the total to CIP in fiscal year 2018, with an estimated cost to complete of \$1.4 billion.

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**6. ASSETS RESTRICTED AS TO USE**

Assets restricted as to use consist of the following as of June 30<sup>th</sup> (in thousands):

	<u>2018</u>	<u>2017</u>
Under bond resolutions <sup>a</sup>		
Construction funds	\$ 1,174	\$ 2,990
Capital reserve funds	87,487	87,775
Revenue funds	<u>44,204</u>	<u>46,630</u>
	132,865	137,395
New Market Tax Credit <sup>b</sup>	119	198
By donors for specific operating activities and permanent endowments <sup>c</sup>	10,362	14,465
Equipment financing <sup>d</sup>	<u>11,597</u>	<u>19,781</u>
Total assets restricted as to use	154,943	171,839
Less: current portion of assets restricted as to use	<u>31,162</u>	<u>31,020</u>
Assets restricted as to use, net of current portion	<u>\$ 123,781</u>	<u>\$ 140,819</u>

- a. Assets restricted as to use under the terms of the bond resolutions are to provide for debt service requirements and the acquisition of capital assets. Terms of the bond resolutions provide that assets be maintained in separate funds held by the trustee. The construction funds are invested in an interest-bearing negotiable order of withdrawal (“NOW”) account, which is fully collateralized. The capital reserve funds are invested primarily in a ten-year U.S. Treasury note and a two-year U.S. Treasury note. Security maturity date decisions are based on the final maturity of the specific bond series, potential need for liquidity due to refunding, and/or an assessment of the current market interest rate conditions. The majority of the revenue funds are invested in U.S. Treasury bills for the time period between a month and a maximum of twelve months. Investments are timed so that funds are available for required semi-annual debt service payments. Possible exposure to fair value losses arising from interest rate volatility is limited by investments in securities having maturities of less than one year and at most ten years and by intending to hold the security to maturity.
- b. The New Market Tax Credit (“NMTC”) transaction required the execution of a loan agreement between NYC Health + Hospitals/NCF Sub-CDE, LLC and NYC Health + Hospitals. This agreement required NYC Health + Hospitals to fund a National Community Fund (“NCF”) Fee Reserve Account, out of which NYC Health + Hospitals payments of interest and fees associated with the loan are drawn (Note 8).
- c. As of June 30, 2018, \$7.0 million of donor-restricted funds were invested in CDs and \$3.3 million in collateralized checking accounts. The \$4.1 million decrease in the donor-restricted funds from FY 2017 to FY 2018 is due to the close out of the Fund of HHC.
- d. The equipment financing escrow funds are mostly invested in United States Treasury Money Market Fund accounts (Note 8).

The current portion is related to the 2013 Series A bonds, 2010 Series A bonds, and the 2008 Series A, B, C, D, and E bonds debt service payable in fiscal year 2018.

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The following presents NYC Health + Hospitals fair value measurements for assets restricted as to use measured at fair value on a recurring basis as of June 30<sup>th</sup> (in thousands):

	<b>Fair Value</b>	<b>June 30, 2018</b>	
		<b>Level 1</b>	<b>Level 2</b>
U.S. government obligations and securities	\$ 154,943	\$ 8,075	\$ 146,868
		<b>June 30, 2017</b>	
	<b>Fair Value</b>	<b>Level 1</b>	<b>Level 2</b>
U.S. government obligations and securities	\$ 171,839	\$ 3,575	\$ 168,264

Included within assets restricted as to use are CDs of approximately \$7.0 million for both 2018 and 2017, and cash and cash equivalents of \$3.3 million and \$7.5 million for 2018 and 2017, respectively. NYC Health + Hospitals does not have any assets or liabilities based upon Level 3 inputs.

**7. U.S GOVERNEMENT SECURITIES**

U.S. government securities consist of U.S. Treasury bills, U.S. Treasury notes, and U.S. Treasury zero-coupon strips. Such securities are stated at fair value based upon Level 2 inputs, with unrealized and realized gains and losses included in investment income. Securities maturing within a year are presented as current assets. Securities presented as non-current assets mature after a year.

Possible exposure to fair value losses arising from interest rates volatility is limited by investing in securities with maturities of less than one year and, at most, three years, and by intending to hold the security to maturity.

As of June 30<sup>th</sup>, NYC Health +Hospitals had the following U.S. government securities (in thousands):

<b>Year</b>	<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturing in (Years)</b>	
			<b>Less than 1</b>	<b>1 to 3</b>
2018	U.S. Treasury bills, notes, bonds and strips	\$ 494,524	\$ 494,524	\$ -
2017	U.S. Treasury bills, notes, bonds, and strips	-	-	-

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**8. LONG-TERM DEBT**

Long-term debt consists of the following as of June 30<sup>th</sup> (in thousands):

	<u>2018</u>	<u>2017</u>
Bonds payable:		
2013 Series A Fixed Rate Health System Bonds – weighted average interest of 2.44%, payable in installments to 2023:		
Uninsured Bonds (a)	\$ 118,785	\$ 121,847
2010 Series A Fixed Rate Health System Bonds – weighted average interest of 3.89%, payable in installments to 2030:		
Uninsured Bonds (b)	350,069	392,440
2008 Series A Fixed Rate Health System Bonds – weighted average interest of 4.51%, payable in installments to 2026:		
Uninsured Bonds (c)	83,930	92,842
2008 Series B, C, D, and E Variable Rate Health System Bonds – subject to short-term liquidity arrangements, weighted average interest of 1.35% in 2017 and 0.80% in 2016, payable in installments to 2031:		
Uninsured Bonds (d)	<u>145,243</u>	<u>149,810</u>
Total bonds payable	698,027	756,939
New York Power Authority (NYPA) financing	44,328	-
Henry J. Carter capital lease obligation (e)	25,095	27,217
New Market Tax Credit (f)	14,700	14,700
JP Morgan Equipment Financing (g)	48,411	10,000
Term Loan and Revolving Loan (Citibank) (h)	30,000	10,000
Key Bank CISCO Leases (i)	14,240	21,260
Oracle ERP Financing (j)	<u>1,308</u>	<u>3,923</u>
Total long-term debt	876,109	844,039
Less: current installments	<u>83,407</u>	<u>67,256</u>
Total long-term debt, net of current installments	<u>\$ 792,702</u>	<u>\$ 776,783</u>

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Long-term debt activity for the years ended June 30, 2018 and 2017 was as follows (in thousands):

	<b>June 30, 2017 Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>June 30, 2018 Balance</b>	<b>Amount Due Within 1 Year</b>
Long-term debt					
Bonds payable	\$ 756,939	\$ -	\$ (58,912)	\$ 698,027	\$ 56,020
NYPA financing	-	44,328	-	44,328	1,767
Equipment and renovation financing	45,183	80,326	(31,551)	93,958	22,907
Clinical bed financing	-	-	-	-	-
Henry J. Carter capital lease obligation	27,217	-	(2,121)	25,096	2,713
New Market Tax Credit	14,700	-	-	14,700	-
	<u>\$ 844,039</u>	<u>\$ 124,654</u>	<u>\$ (92,584)</u>	<u>\$ 876,109</u>	<u>\$ 83,407</u>
	<b>June 30, 2016 Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>June 30, 2017 Balance</b>	<b>Amount Due Within 1 Year</b>
Long-term debt					
Bonds payable	\$ 814,342	\$ -	\$ (57,403)	\$ 756,939	\$ 53,545
Equipment and renovation financing	54,756	-	(9,573)	45,183	9,636
Clinical bed financing	80	-	(80)	-	-
Henry J. Carter capital lease obligation	48,254	-	(21,037)	27,217	4,075
New Market Tax Credit	14,700	-	-	14,700	-
	<u>\$ 932,132</u>	<u>\$ -</u>	<u>\$ (88,093)</u>	<u>\$ 844,039</u>	<u>\$ 67,256</u>

On November 19, 1992, the Board of Directors for NYC Health + Hospitals adopted the General Resolution requiring NYC Health + Hospitals to pledge substantially all reimbursement revenue, investment income, capital project, and bond proceeds accounts to HHC Capital. All of NYC Health + Hospital's Health System Bonds are secured by the pledge. The General Resolution imposes certain restrictive covenants on the issuance of additional bonds and working capital borrowing, and requires that NYC Health + Hospitals satisfy certain measures of financial performance, such as maintaining certain levels of net cash available for debt service, as defined, and certain levels of healthcare reimbursement revenue, as defined.

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*(a) 2013 Series A Bonds*

On March 28, 2013, NYC Health + Hospitals issued \$112,045,000 of tax-exempt fixed rate Health System Bonds, 2013 Series A bonds (the “2013 Bonds”). This issuance generated a premium of \$21,422,488. This bond issue included \$112,045,000 of 3.0% to 5.0% uninsured serial bonds, due February 15, 2016 through February 15, 2023 with interest payable on February 15<sup>th</sup> and August 15<sup>th</sup>.

Proceeds of the 2013 Bonds and \$13,229,202 in residual funds from the 2008 Series A bonds were used (i) to refund and redeem all of NYC Health + Hospitals’ 2003 Series A bonds totaling \$111,810,000; (ii) to refund and defease a portion of NYC Health + Hospitals’ 2008 Series A bonds totaling \$30,675,000 (\$2,405,000 matured in 2014 bearing interest at 4.0%, \$16,450,000 matured in 2015 bearing interest at 5.0%, and \$11,820,000 matured in 2015 bearing interest at 5% were refunded); and (iii) to pay the cost of issuance of \$1,131,283. Proceeds used to refund and redeem the 2003 Series A bonds were deposited with the bond trustee in an amount sufficient to pay the interest and principal of the refunded 2003 Series A bonds to and including their final redemption date of April 22, 2013. Also, proceeds used to refund and defease 2008 Series A bonds were deposited with the bond trustee sufficient to pay the interest and principal of the refunded 2008 Series A bonds to and including their final redemption date of February 15, 2015.

NYC Health + Hospitals completed the current refunding of the 2003 Series A bonds and the advance refunding of the 2008 Series A bonds to reduce its total debt service payments over the next 10 years by \$23,026,587 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$21,904,183, which is being amortized over the life of the 2013 Bonds.

The following table summarizes debt service requirements as of June 30, 2018 (in thousands):

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ 735	\$ 5,216	\$ 5,951
2020	745	5,186	5,931
2021	34,515	4,558	39,073
2022	36,195	2,901	39,096
2023	<u>37,850</u>	<u>1,145</u>	<u>38,995</u>
Total	110,040	19,006	129,046
Unamortized premium on 2013 Bonds	<u>8,745</u>	-	<u>8,745</u>
	<u>\$ 118,785</u>	<u>\$ 19,006</u>	<u>\$ 137,791</u>

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**(b) 2010 Series A Bonds**

On October 26, 2010, NYC Health + Hospitals issued \$510,460,000 of tax-exempt fixed rate Health System Bonds, 2010 Series A bonds (the 2010 Bonds). This issuance generated a premium of \$49,767,349. This bond issue included \$345,575,000 of 2.0% to 5.0% uninsured serial bonds, due February 15, 2011 through February 15, 2025; and a \$7,995,000 of 4.125% and \$156,890,000 of 5.0% uninsured term bonds due February 15, 2030 with interest payable on February 15<sup>th</sup> and August 15<sup>th</sup> of each year.

Proceeds of the 2010 Bonds were used (i) to finance and reimburse NYC Health + Hospitals for the costs of its capital improvement program of \$199,758,168; (ii) to refund and redeem all of NYC Health + Hospitals' 1999 Series A bonds totaling \$199,715,000; (iii) to refund and defease substantially all of NYC Health + Hospitals' 2002 Series A bonds totaling \$142,315,000 (\$11,905,000 of the 2002 Series A bonds were not refunded); (iv) to fund the Capital Reserve Fund of \$1,751,329; and (v) to pay the cost of issuance of \$3,281,608. Proceeds used to refund and redeem the 1999 Series A bonds were deposited with the bond trustee in an amount sufficient to pay the interest and principal of the refunded 1999 Series A bonds to and including their final redemption date of November 26, 2010. Also, proceeds used to refund and defease 2002 Series A bonds were deposited with the bond trustee sufficient to pay the interest and principal of the refunded 2002 Series A bonds to and including their final redemption date of February 15, 2012.

The following table summarizes debt service requirements as of June 30, 2018 (in thousands):

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ 41,565	\$ 16,067	\$ 57,632
2020	43,560	14,020	57,580
2021	11,970	12,452	24,422
2022	12,485	11,875	24,360
2023	13,145	11,238	24,383
2024 - 2028	138,220	38,916	177,136
2029 - 2030	<u>79,920</u>	<u>4,406</u>	<u>84,326</u>
Total	340,865	108,974	449,839
Unamortized premium on 2010 Bonds	<u>9,204</u>	<u>-</u>	<u>9,204</u>
	<u>\$ 350,069</u>	<u>\$ 108,974</u>	<u>\$ 459,043</u>

**(c) 2008 Series A Bonds**

During fiscal 2009, NYC Health + Hospitals restructured its 2002 Series B, C, D, E, F, G, and H auction rate bonds of \$346,025,000. The related bond insurance was canceled. The auction rate bonds were refunded into uninsured fixed rate bonds (2008 Series A - \$268,915,000, of which \$152,890,000 was used for refunding and the remaining \$116,025,000 used for capital projects) and into variable rate bonds supported by letters of credit (2008 Series B, C, D, and E - \$189,000,000).



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On August 21, 2008, NYC Health + Hospitals issued \$268,915,000 of tax-exempt fixed rate Health System Bonds, 2008 Series A bonds (“2008 Series A Bonds”). This issuance generated a premium of \$9,939,369. This bond issue included \$245,725,000 of 4.0% to 5.5% uninsured serial bonds, due February 15, 2009 through February 15, 2026; a 5% uninsured term bond of \$11,295,000 due February 15, 2024; and a 5% uninsured term bond of \$11,895,000 due February 15, 2025 with interest payable on February 15<sup>th</sup> and August 15<sup>th</sup>.

Proceeds of the 2008 Series A Bonds and \$4,359,500 in residual funds from the 2002 Series B, C, and H bonds were used (i) to finance and reimburse NYC Health + Hospitals for the costs of its capital improvement program of \$99,367,379; (ii) to refund and defease all of NYC Health + Hospitals’ 2002 Series B, C, and H auction rate bonds totaling \$156,750,000; (iii) to finance \$2,285,938 in interest during the escrow period; (iv) to fund the Capital Reserve Fund of \$22,755,766; and (v) to pay the cost of the issuance of \$2,054,786. Proceeds used to refund and defease 2002 Series B, C, and H bonds were deposited with the bond trustee sufficient to pay the interest and principal of the refunded 2002 Series B, C, and H bonds to and including their final redemption date of September 24, 2008.

On March 28, 2013, NYC Health + Hospitals refunded and defeased a portion of the 2008 Series A bonds maturing in 2014 and 2015.

***(d) 2008 Series B, C, D, and E Bonds***

On September 4, 2008, NYC Health + Hospitals issued \$189,000,000 of tax-exempt variable rate Health System Bonds, 2008 Series B, C, D, and E bonds (the “2008 Variable Rate Bonds”). This issuance included four sub-series, consisting of \$50,470,000 of 2008 Series B bonds, \$50,470,000 of 2008 Series C bonds, \$44,030,000 of 2008 Series D bonds, and \$44,030,000 of 2008 Series E bonds. The 2008 Series B and C bonds are due February 15, 2025 through February 15, 2031 and the 2008 Series D and E bonds are due February 15, 2009 through February 15, 2026. The 2008 Variable Rate Bonds are supported by irrevocable direct-pay letters of credit issued from two banks. The 2008 Series B and C letters of credit will expire in September 2019 and the D and E letters of credit will expire in July 2022.

NYC Health + Hospitals maintains the bank letters of credit to ensure the availability of funds to purchase any bonds tendered by bondholders that the remarketing agents are unable to remarket to new bondholders. Draws related to such tenders under the letters of credit will become Bank Bonds. As Bank Bonds, they can still be remarketed by the remarketing agents. If not remarketed successfully as Bank Bonds, NYC Health + Hospitals will have the opportunity to refinance them during a period of up to 365 days from initial draw date. If the Bank Bonds are not refunded and remain outstanding exceeding 365 days from initial draw date, NYC Health + Hospitals will be required to make quarterly payments over four years commencing one year after the initial draw date. There were no draws under the letters of credit as of June 30, 2018.

The initial interest rates for the 2008 Variable Rate Bonds were set at 1.45%–1.50%, bearing interest at a weekly interest rate mode. However, the 2008 Variable Rate Bonds of any series may be converted by NYC Health + Hospitals to bear interest at either a daily interest rate, a bond interest term rate, a NRS (nonputable remarketed securities) rate, an auction rate, an index rate, or a fixed rate. The overall weighted average interest was 1.79% for 2018 and 1.35% for 2017.

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Proceeds of the 2008 Variable Rate Bonds and \$3,920,273 in residual funds from the 2002 Series D, E, F, and G bonds were used (i) to refund and defease all of NYC Health + Hospitals' 2002 Series D, E, F, and G auction rate bonds totaling \$189,275,000; (ii) to finance \$3,019,115 in interest during the escrow period; and (iii) to pay cost of issuance of \$626,158. Proceeds used to refund and defease 2002 Series D, E, F, and G bonds were deposited with the bond trustee sufficient to pay the interest and principal of the refunded 2002 Series D, E, F, and G bonds to and including their final redemption date of October 10, 2008.

The following table summarizes debt service requirements for all of the 2008 Series Bonds as of June 30, 2018 (in thousands). The interest payments are based on the interest rate in effect at June 30, 2018:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ 13,720	\$ 6,315	\$ 20,035
2020	14,300	5,756	20,056
2021	14,950	5,168	20,118
2022	15,575	4,550	20,125
2023	16,275	3,900	20,175
2024 - 2028	102,920	9,555	112,475
2029 - 2031	<u>51,035</u>	<u>1,200</u>	<u>52,235</u>
Total	228,775	36,444	265,219
Unamortized premium on 2008 Bonds	<u>398</u>	<u>-</u>	<u>398</u>
	<u>\$ 229,173</u>	<u>\$ 36,444</u>	<u>\$ 265,617</u>

***(e) Henry J. Carter Capital Lease Obligation***

In September 2010, NYC Health + Hospitals and The City of New York entered into a Memorandum of Understanding ("MOU") with the NYSDOH, DASNY, and North General Hospital, to relocate the Goldwater operations of the Coler-Goldwater Specialty Hospital and Nursing Facility to the North General Hospital campus in northern Manhattan. This relocation allowed NYC Health + Hospitals to relinquish an aging and outdated campus, while facilitating the reorganization and downsizing of NYC Health + Hospitals' long-term care services consistent with NYC Health + Hospitals' restructuring plan.

The MOU provides for a capital lease of the existing North General Hospital building that was renovated to house long-term acute care hospital services. NYC Health + Hospitals has also acquired a parking lot on the North General campus, where a new tower building has been constructed to house skilled nursing services. NYC Health + Hospitals renamed the site of the former North General Hospital to the Henry J. Carter site. The City financed acquisition, renovation, and construction of the Henry J. Carter campus, with supplemental funding from State grants.

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A lease agreement was executed in June 2011. The lease expires at the later of the date of full repayment of the North General Hospital DASNY bonds issued in relation to the leased property or the date of NYC Health + Hospitals' rent payment based on the final Medicaid capital reimbursement receipt attributable to depreciation expense for the leased assets. Assets acquired under this lease agreement have been capitalized and the related obligation is reflected in the accompanying financial statements. Upon expiration of the lease, all leased property will be conveyed to NYC Health + Hospitals, upon payment of a nominal sum. The interest rate for this obligation is 3.28%.

The following table summarizes debt service requirements as of June 30, 2018 (in thousands):

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ 2,713	\$ 1,091	\$ 3,804
2020	4,289	1,948	6,237
2021	1,877	565	2,442
2022	1,939	503	2,442
2023	2,004	438	2,442
2024 - 2028	11,064	1,145	12,209
2029 - 2030	<u>1,209</u>	<u>12</u>	<u>1,221</u>
Total	<u>\$ 25,095</u>	<u>\$ 5,702</u>	<u>\$ 30,797</u>

**(f) New Market Tax Credit**

In 2012, NYC Health + Hospitals entered into a New Market Tax Credit ("NMTC") to fund construction of a new maternal postpartum unit at the Harlem Hospital Center. The transaction, structured under Section 45D of the Internal Revenue Code ("IRC"), involved a complex structure designed to meet IRC requirements.

NYC Health + Hospitals formed HHCAC to assist NYC Health + Hospitals with various financial and other matters and initially to help finance the NMTC transaction. NYC Health + Hospitals financed HHCAC with \$10.7 million, which was loaned to HHC/NCF Sub-CDE, LLC ("Sub-CDE"), a Missouri limited liability company controlled by U.S. Bancorp Community Development Corporation ("U.S. Bank"). Along with outside investors' capital, the Sub-CDE made two loans to NYC Health + Hospitals in the amounts of approximately \$10.7 million and \$4.0 million. Both loans are at interest rates of 1.217%. The principal on the two loans is not payable, and cannot be paid, until the end of the seventh year, at which time the principal on both loans are due ratably over the remaining 23 years of their term. U.S. Bank may, however, exercise a put option to require NYC Health + Hospitals to purchase the entire equity in the Sub-CDE for \$1,000 at the end of the seventh year. The larger of the two loans, through several intermediaries, is ultimately due to HHCAC. The smaller of the two loans would also become due to NYC Health + Hospitals or a controlled entity if the put option is exercised. If the put option is not exercised, then HHCAC could elect to purchase the equity in the Sub-CDE for its fair market value or it could elect to repay the smaller loan over the remaining 23 years at its stated interest rate.

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The following table summarizes debt service requirements as of June 30, 2018 (in thousands):

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ -	\$ 179	\$ 179
2020	324	181	505
2021	561	172	733
2022	568	165	733
2023	575	158	733
2024 - 2028	2,983	683	3,666
2029 - 2033	3,170	496	3,666
2034 - 2038	3,368	297	3,665
2039 - 2043	<u>3,151</u>	<u>87</u>	<u>3,238</u>
Total	<u>\$ 14,700</u>	<u>\$ 2,418</u>	<u>\$ 17,118</u>

***(g) Equipment Financing Agreement***

On July 9, 2015, NYC Health + Hospitals entered into a \$60.0 million Equipment Financing Agreement (“JP Morgan Agreement”) with JP Morgan Chase Bank for the purpose of financing medical, information technology, and other equipment with useful lives ranging from 5 to 10 years. The JP Morgan Agreement is a drawdown loan, which allows NYC Health + Hospitals to make multiple draws (i.e., borrowings) up to August 1, 2017 for an aggregated not-to-exceed amount of \$60.0 million. During the drawdown period, all borrowings will incur monthly interest expense based on an agreed-upon variable rate formula. On July 9, 2015, NYC Health + Hospitals drew down \$10.0 million at the initial interest rate of 0.9318%. On July 31, 2017, NYC Health + Hospitals drew down the remaining \$50.0 million and thereafter converted the \$60.0 million outstanding loan to a fixed rate loan at the interest rate of 2.088%, which was based on an agreed-upon fixed rate formula with a final maturity of July 1, 2022. The debt is secured by the equipment financed.

***(h) Term Loan and Revolving Loan***

On October 14, 2015, NYC Health + Hospitals entered into a \$60.0 million revolving loan with Citibank for the purpose of financing Community Reinvestment Act-eligible capital projects. The revolving loan allows NYC Health + Hospitals to borrow up to \$60.0 million at any time in advance of the maturity date and repay in full no later than the maturity date, which is October 12, 2018.

On October 14, 2015, NYC Health + Hospitals initiated a draw-down of \$10.0 million at the initial interest rate of 0.77% (“Prior Loan”).

On November 1, 2017, NYC Health + Hospitals entered in a \$30.0 million Term Loan and \$30.0 million Revolving Loan with Citibank to refinance the Prior Loan and to finance additional Community Reinvestment Act-eligible capital projects. On November 1, 2017, NYC Health + Hospitals borrowed

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\$30.0 million on the Term Loan at a fixed interest rate of 2.17% and refinanced the then outstanding \$10.0 million Prior Loan. The Term Loan maturity date is November 1, 2022.

The \$30.0 million Citibank Revolving Loan allows NYC Health + Hospitals to make multiple draws (i.e. borrowings) up to October 31, 2018 for an aggregated not-to-exceed amount of \$30.0 million. During this 1 year drawdown period, all borrowings will incur monthly interest expense based on an agreed-upon variable rate formula and a 5 year loan term from drawdown date. As of June 30, 2018, there is no borrowing under the Revolving Loan.

Both the Term Loan and the Revolving Loan will be secured by a second lien on Health Care Reimbursement Revenues.

***(i) Key Bank CISCO Leasing***

On October 30, 2015, NYC Health + Hospitals entered into a \$5.7 million taxable lease purchase agreement (“Taxable 1”) and a \$5.8 million tax-exempt lease purchase agreement (“TELP 1”) with Key Government Finance, Inc. to purchase a Cisco Enterprise License Agreement that provides the operating software for all of NYC Health + Hospitals’ voice over internet protocol phones and devices. Both have maturity dates of January 30, 2020.

On November 25, 2015, NYC Health + Hospitals entered into a \$10.2 million tax-exempt lease purchase agreement (“TELP 2”) with Key Government Finance, Inc. to fund the cost of renovations at two hospitals and health centers. On the same day, NYC Health + Hospitals entered into a \$13.7 million tax-exempt lease purchase agreement (“TELP 3”) with Key Government Finance, Inc. to fund the cost of Cisco and Cisco-partner equipment for the same facilities above; both of which have a maturity date of February 25, 2020.

NYC Health + Hospitals does not pay interest on the Taxable 1, TELP 1 and TELP 3 financing agreements as they are non-interest bearing. The interest rate for the TELP 2 financing agreement is 3.525%. The debt for each of the agreements is secured by the equipment financed.

***(j) Oracle ERP Financing***

On February 26, 2016, NYC Health + Hospitals entered into a \$7.8 million Municipal Payment Plan Agreement (“MPP Agreement”) with Oracle Credit Corporation for the purpose of financing one-time licensing fees for an integrated ERP software solution for finance, supply chain, nurse/physician scheduling and human resources. The payment schedule under the MPP Agreement is based upon 0% interest with the first payment made one month from closing, on May 2, 2016, then quarterly payments starting on June 1, 2016, and a final payment on December 1, 2018. The debt is secured by the software purchased through the financing agreement.

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The following table summarizes debt service requirements combined for the JP Morgan Agreement, Revolving Loan (“Citibank”), all four financing agreements for Key Bank Cisco, and Oracle ERP as of June 30, 2018 (in thousands):

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ 22,907	\$ 1,707	\$ 24,614
2020	24,936	1,268	26,204
2021	18,158	818	18,976
2022	18,548	430	18,978
2023	<u>9,410</u>	<u>84</u>	<u>9,494</u>
Total	<u>\$ 93,959</u>	<u>\$ 4,307</u>	<u>\$ 98,266</u>

***(k) New York Power Authority Financing***

NYC Health + Hospitals has had two energy efficiency upgrade projects at both Metropolitan and Elmhurst hospitals in the last few years. The projects fall under NYPA’s energy efficiency program which allows for NYPA to provide construction management, interim financing, and long-term financing upon project completion for qualifying projects. During fiscal year 2018, both projects were largely completed and placed into service, thereby moving costs from CIP to assets with long-term debt associated with their costs. The long-term debt agreement was finalized in August 2018 and debt service payments began at that time.

On August 1, 2018, the Corporation began debt service payments related to the two boiler projects constructed and financed by NYPA at Elmhurst and Metropolitan Hospitals. The tax-exempt variable rate loan amounts are based on construction spending, plus capitalized interest, minus certain grant funding received from The City of New York from May 1, 2011 to May 31, 2018, which represents greater than 95% of the projects’ completion. Upon the completion of the projects, the remaining construction costs will be added to the balance of the respective loans and will be repaid in the remaining loan term.

On August 1, 2018, the Elmhurst Hospital loan amount was \$21.5 million and the Metropolitan Hospital loan amount was \$22.8 million, and both loans were set at the initial variable interest rate of 1.43% with a 20 year maturity date of August 1, 2038. Monthly debt service for Elmhurst and Metropolitan Hospitals are \$0.103 million and \$0.110 million, respectively, and will commence on September 4, 2018. The interest rate of the variable rate loans are to be reset annually in January or February by NYPA based on NYPA’s prior 12 months’ funding cost.

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The following table summarizes debt service requirements as of June 30, 2018 (in thousands):

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
<b>Years</b>			
2019	\$ 1,767	\$ 571	\$ 2,338
2020	1,954	596	2,550
2021	1,982	568	2,550
2022	2,011	539	2,550
2023	2,039	510	2,549
2024 - 2028	10,646	2,102	12,748
2029 - 2033	11,435	1,314	12,749
2034 - 2038	12,282	467	12,749
2039	<u>212</u>	<u>-</u>	<u>212</u>
Total	<u>\$ 44,328</u>	<u>\$ 6,667</u>	<u>\$ 50,995</u>

**9. DUE TO THE CITY OF NEW YORK, NET**

Amounts due to/(from) The City consist of the following at June 30<sup>th</sup> (in thousands):

	<u>2018</u>	<u>2017</u>
FDNY EMS operations <sup>a</sup>	\$ 192,692	\$ 183,691
Medical malpractice payable <sup>b</sup>	123,380	236,320
Other accrued expenses <sup>c</sup>	27,651	51,363
Debt service <sup>d</sup>	145,781	145,780
Medical malpractice prepayment <sup>e</sup>	<u>(9,115)</u>	<u>-</u>
	<u>\$ 480,389</u>	<u>\$ 617,154</u>

<sup>a</sup> The liability for Emergency Medical Services (“EMS”) operations represents the balance of third-party payor reimbursement received by NYC Health + Hospitals and due to The City for EMS services provided by The City’s Fire Department (“FDNY”) on behalf of NYC Health + Hospitals.

<sup>b</sup> Payable represents final malpractice balances due to The City (Note 1(g)) in both fiscal years 2018 and 2017. In fiscal year 2017, \$61.7 million of the reported amount was classified as a long term liability because it was not due to The City until after June 30, 2018.

<sup>c</sup> Payable mainly represents final and reconciled fringe benefit costs.

<sup>d</sup> Payable represents final and reconciled debt service costs. These debt service costs relate to debt incurred by The City, which funded NYC Health + Hospitals capital acquisitions (Note 1(g)).

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<sup>e</sup> Receivable represents NYC Health + Hospitals' prepaid portion of its fiscal year 2019 medical malpractice liability in fiscal year 2018.

**10. PENSION PLAN**

NYC Health + Hospitals participates in the New York City Employees Retirement System ("NYCERS") Qualified Pension Plan ("QPP"), which is a cost-sharing, multiple-employer public employees' retirement system. NYCERS provides defined-pension benefits to 185,481 active municipal employees, 147,514 pensioners, 8,895 deferred vested, and 17,989 members who are no longer on payroll through \$77.2 billion in assets. Employees who receive permanent appointment to a competitive position and have completed six months of service are required to participate in NYCERS, and all other employees are eligible to participate in NYCERS. NYCERS provides pay-related retirement benefits, as well as death and disability benefits. Total amounts of NYC Health + Hospitals' covered payroll for the years ended June 30, 2018 and 2017 are approximately \$2.1 billion and \$2.2 billion, respectively. NYCERS issues a financial report that includes financial statements and required supplementary information, which may be obtained by writing to NYCERS, 335 Adams Street, Brooklyn, New York 11201 or from the following website: <https://www.nycers.org/comprehensive-annual-financial-report>.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of NYCERS and additions to/deductions from NYCERS' fiduciary net position have been determined on the same basis as they are reported by NYCERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NYCERS QPP provides three main types of retirement benefits: service retirements, ordinary disability retirements (non-job-related disabilities), and accident disability retirements (job-related disabilities) to members who are in different "Tiers". The members' Tiers are determined by the date of membership in the QPP. Subject to certain conditions, members generally become fully vested as to benefits upon the completion of 5 or 10 years of service. Employees may be required to contribute a percentage of their salary to the pension plan based on their Tier, determined by their date of membership in the plan. Annual pension benefits can be calculated as a percentage of final average salary multiplied by the number of years of service and changes with the number of years of membership within the plan.

Contribution requirements of the active employees and the participating New York City agencies are established and may be amended by the NYCERS Board. Employees' contributions are determined by their Tier and number of years of service. Statutorily required contributions ("Statutory Contributions") to NYCERS, determined by the New York City Office of the Actuary in accordance with State statutes and City laws, are funded by the Employer within the appropriate fiscal year.

NYC Health + Hospitals' net pension liability, deferred inflows of resources, deferred outflows of resources and pension expense is calculated by the Office of the Actuary, City of New York (the "Actuary"), and includes the information for MetroPlus. At June 30, 2018 and 2017, NYC Health + Hospitals reported a liability of \$2.6 billion and \$3.1 billion, respectively, for its proportionate share of the NYCERS net pension liability. The total pension liability used to calculate the net pension liability was determined by



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actuarial valuations as of June 30, 2016 and June 30, 2015, and rolled forward to each respective fiscal year. NYC Health + Hospitals' proportion for the net pension liability for each fiscal year was based on NYC Health + Hospitals' actual contributions to NYCERS relative to the total contributions of all participating employers for 2018 and 2017, which was 15.0% and 14.8%, respectively. NYC Health + Hospitals made contributions of \$507.3 million and \$492.2 million for 2018 and 2017, respectively.

**(a) Actuarial Assumptions**

The total pension liability in the June 30, 2016 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.5%
Salary increases	In general, merit and promotion increases plus assumed general wage increase of 3% per annum.
Investment rate of return	7.0%, net of pension plan investment expense.
Cost of living adjustment	1.5% and 2.5% for various Tiers.

Mortality rates and methods used in determination of the total pension liability were adopted by the NYCERS Boards of Trustees during fiscal year 2012 and updated for fiscal year 2016 based primarily on the experience of the Plan and the application of Mortality Improved Scale MP-2015 ("Scale MP-2015") published by the Society of the Actuaries in October 2015. Scale MP-2015 applied on a generational basis, replaced Mortality Improvement Scale AA, which was applied on a static projection basis. Pursuant to Section 96 of the New York City Charter, studies of the actuarial assumptions used to value liabilities of the five actuarially funded NYCERS are conducted every two years.

Mortality tables for service and disability pensioners were developed from an experience study of the Plan. The mortality tables for beneficiaries were developed from an experience review. For more details, see the reports entitled "Proposed Changes in Actuarial Assumptions and Methods for Determining Employer Contributions for Fiscal Years Beginning on and After July 1, 2011", also known as the "Silver Books." Electronic versions of the Silver Books are available on the Office of the Actuary's website <https://www1.nyc.gov/site/actuary/index.page>, on the Reports page.

**(b) Expected Rate of Return on Investments**

The long-term expected rate of return ("LTEROR") on pension plan investments was determined using a building-block method in which best-estimate ranges of expected real rates of return are developed for each major asset class. These ranges are combined to produce the LTEROR by weighting the expected real rates of return ("RROR") by the target asset allocation percentage and by adding Expected Inflation. The target

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asset allocation and best estimates of Arithmetic RROR for each major asset class are summarized in the following table:

<b>Asset class</b>	<b>Target Asset Allocation</b>	<b>Arithmetic RROR by Asset Class</b>	<b>Portfolio Component Arithmetic RROR</b>
U.S. public market equities	29.00 %	6.30 %	1.83 %
International public market equities	13.00	7.00	0.91
Emerging public market equities	7.00	9.50	0.67
Private market equities	7.00	10.40	0.73
Fixed invoice (Core, TIPS, High Yield, Opportunistic, convertibles)	33.00	2.20	0.73
Alternatives (real assets, hedge funds)	<u>11.00</u>	5.50	<u>0.61</u>
Portfolio long-term average arithmetic RROR	<u>100.00 %</u>		<u>5.46 %</u>

**(c) Discount Rate**

The discount rate used to measure the total pension liability as of June 30, 2018 and 2017, respectively, was 7.00%. The projection of cash flow used to determine the discount rate assumed that employee contributions will be made at the rates applicable to the current Tier for each member and that employer contributions will be made based on rates determined by the Actuary. Based on those assumptions, the NYCERS fiduciary net position was projected to be available to make all projected future benefit payments of current active and non-active NYCERS members. Therefore, the long-term expected rate of return on NYCERS investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents NYC Health + Hospitals' proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what NYC Health + Hospitals' proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate (in billions):

	<b>1% Decrease (6.00%)</b>	<b>Discount rate (7.00%)</b>	<b>1% Increase (8.00%)</b>
NYC Health + Hospitals' proportionate share of the net pension liability	<u>\$ 4,062</u>	<u>\$ 2,650</u>	<u>\$ 1,476</u>

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**(d) Deferred Inflows and Outflows of Resources**

The following are components of deferred inflows and (outflows) at June 30, 2018 and 2017 (in thousands):

	<u>2018</u>	<u>2017</u>
Differences between projected and actual earnings on pension plan investments	\$ 147,939	\$ 123,196
Differences between expected and actual experience	255,369	81,939
Changes in Assumptions	(69,160)	(151,384)
Differences between employer contributions and proportionate share of contributions	<u>(15,759)</u>	<u>(67,884)</u>
	<u>\$ 318,389</u>	<u>\$ (14,133)</u>

The deferred inflows and (outflows) of resources at June 30, 2018 will be recognized in expense as follows (in thousands):

	<u>Amount</u>
<b>Year Ended June 30,</b>	
2019	\$ (35,456)
2020	84,403
2021	163,048
2022	68,118
2023	37,903
2024	<u>373</u>
	<u>\$ 318,389</u>

**(e) Annual Pension Expense**

NYC Health + Hospitals' annual pension expense for fiscal years ending 2018 and 2017, which includes contributions toward the actuarially determined accrued liability, including the information for MetroPlus, were approximately \$404.2 million and \$436.8 million, respectively.

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**11. POSTEMPLOYMENT BENEFITS, OTHER THAN PENSION**

The other postemployment benefits (“OPEB”) provided to NYC Health + Hospitals is managed by The New York City Other Postemployment Benefits Plan, a fiduciary component unit of The City of New York, and is classified as a single employer plan under GASB 75.

In accordance with collective bargaining agreements, NYC Health + Hospitals provides OPEB that include basic healthcare benefits to eligible retirees and dependents at no cost to many of the participants. Basic healthcare premium costs that are partially paid by NYC Health + Hospitals for the remaining participants vary according to the terms of their elected plans. To qualify, retirees must (i) have at least 10 years of credited service (five years of credited service if employed on or before December 27, 2001) as a member of a pension system approved by The City (requirement does not apply if retirement is as a result of accidental disability); (ii) have been employed by NYC Health + Hospitals prior to retirement; (iii) have worked regularly for at least 20 hours a week prior to retirement; and (iv) be receiving a pension check from a retirement system maintained by The City or another system approved by The City.

At June 30, 2017, the following employees were covered by the benefit terms:

Employees covered by benefit terms	
Active	30,944
Inactive	4,350
Term vested/deferred	1,536
Retirees	<u>21,707</u>
 Total	 <u>58,537</u>

NYC Health + Hospitals’ total OPEB liability, deferred inflow of resources, and OPEB expense is calculated by the Actuary, and includes the information for Metroplus.

*Contributions:* NYC Health + Hospitals funds the postretirement benefits program on a pay-as-you go basis. In 2018 and 2017, NYC Health + Hospitals’ contributions were \$235.4 million and \$56.1 million, respectively. For the years ended June 30, 2018 and 2017, the NYC Health + Hospitals’ average contribution rate was 10.6 percent and 2.46 percent, respectively, of covered-employee payroll. Employees are not required to contribute to the plan.

*Total OPEB Liability:* NYC Health + Hospitals total OPEB liability measured at June 30, 2018 and 2017 of \$5.209 billion and \$4.791 billion, respectively, were determined by actuarial valuations as of June 30, 2017 and June 30, 2016, respectively.

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**(a) Actuarial Assumptions**

The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.5 percent
Salary increases	3.0 percent per annum.
Investment rate of return	4.0 percent, net of investment expenses includes an inflation rate of 2.5 percent
Healthcare cost trend rates	1.5 percent and 2.5 percent for various Tiers.
Pre-Medicare Plans	7.61 percent for 2018, decreasing .61% in 2019 and 0.5 percent per year thereafter to an ultimate rate of 5.0 percent for 2023 and later years
Medicare Plans	2.42 percent for 2018, increasing to 5.0 percent each year thereafter
Welfare Fund Contributions	0.0 percent for 2018, increasing to 3.5 percent in 2019 and staying constant until 2023 and later years

Mortality rates and methods used in determination of the total OPEB liability were proposed by the Actuary and adopted by the NYCERS Boards of Trustees during fiscal year 2016. These tables were based primarily on the experience of each system and the application of Mortality Improvement Scale, MP-2015, published by the Society of Actuaries in October 2015. Scale MP-2015 applied on a generational basis, replaced Mortality Improvement Scale AA, which was applied on a static projection basis. Pursuant to Section 96 of the New York City Charter, studies of the actuarial assumptions used to value liabilities of the five actuarially funded NYCERS are conducted every two years. For more details, see the five “Silver Books” available on the Reports page of the Office of the Actuary’s website <https://www1.nyc.gov/site/actuary/index.page>.

**(b) Changes in the Total OPEB Liability**

	<b>2018</b>	<b>2017</b>
	<b>Activity</b>	<b>Activity</b>
	<b>Total OPEB</b>	<b>Total OPEB</b>
	<b>Liability</b>	<b>Liability</b>
	<u>          </u>	<u>          </u>
<b>Balances at end of prior fiscal year</b>	\$ 4,790,644	\$ 5,207,805
Changes for the year		
Service cost	279,874	274,749
Interest	158,153	147,667
Difference between expected and actual experience	104,933	(122,396)
Change in assumptions	110,707	(661,094)
Actual benefit payments	<u>(235,395)</u>	<u>(56,087)</u>
Net changes	<u>418,272</u>	<u>(417,161)</u>
<b>Balances at June 30, 2018 and 2017, respectively</b>	<u>\$ 5,208,916</u>	<u>\$ 4,790,644</u>

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**(c) Discount Rate**

The discount rate used to measure the total OPEB liability as of June 30, 2018 and 2017 was 2.98% and 3.13%, respectively, based on the Municipal Bond 20-year index rate.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents NYC Health + Hospitals' total OPEB liability calculated using the discount rate of 2.98%, as well as what NYC Health + Hospitals' total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.98%) or 1 percentage point higher (3.98%) than the current rate (in billions):

	<b>1% Decrease (1.98%)</b>	<b>Discount Rate (2.98%)</b>	<b>1% Increase (3.98%)</b>
NYC Health + Hospitals' total OPEB liability	\$ 6,107	\$ 5,209	\$ 4,503

*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.* The following presents NYC Health + Hospitals' total OPEB liability calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates (in billions):

	<b>1% Decrease (6.61%) Decreasing to 4.0%</b>	<b>Healthcare Cost Trend Rates (7.61%) Decreasing to 5.0%</b>	<b>1% Increase (8.61%) Decreasing to 6.0%</b>
NYC Health + Hospitals' total OPEB liability	\$ 4,322	\$ 5,209	\$ 6,461

**(d) Deferred Outflows and Inflows of Resources**

The following are components of deferred outflows and inflows at June 30, 2018 and 2017 (in thousands):

	<b>2018</b>		<b>2017</b>	
	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>	<b>Deferred Outflows</b>	<b>Deferred Inflows</b>
Differences between expected and actual experience	\$ 88,408	\$ 108,746	\$ -	\$ 133,988
Changes in assumptions	93,273	484,686	-	560,471
Net	\$ 181,681	\$ 593,432	\$ -	\$ 694,459
	411,751		694,459	

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The net deferred outflows and inflows of resources at June 30, 2018 will be recognized as follows (in thousands):

<b>Year Ended June 30,</b>	<b><u>Amount</u></b>
2019	\$ 96,531
2020	96,531
2021	96,531
2022	93,688
2023	38,640
Thereafter	<u>(10,170)</u>
	<b><u>\$ 411,751</u></b>

**(e) Annual OPEB Expense**

NYC Health + Hospitals' annual OPEB expenses for fiscal years ended 2018 and 2017, including the information for MetroPlus, were \$346.1 million and \$296.6 million, respectively. Implicit rate subsidy credits of \$23.0 million and \$22.0 million contributed to the reduction of OPEB expenses for 2018 and 2017, respectively.

**12. COMMITMENTS AND CONTINGENCIES**

**(a) Reimbursement**

NYC Health + Hospitals derives significant third-party revenue from the Medicare and Medicaid programs. Medicare reimburses most inpatient acute services on a prospectively determined rate per discharge, based on diagnosis-related groups ("DRGs") of illnesses, i.e., the Prospective Payment System ("PPS"). Long-term acute care is also reimbursed under PPS. For outpatient services, Medicare payments are based on service groups called ambulatory payment classifications ("APCs").

Medicare provides PPS reimbursement for psychiatric units on a per diem basis, recognizing the intensity of care provided to the patients. NYC Health + Hospitals also receives Medicare payments for rehabilitation services using a PPS methodology, which requires facilities to complete patient health assessments. Using these assessments, Medicare defines a case-based payment, accounting for acuity, and comorbidities.

Medicare adjusts the reimbursement rates for capital, medical education, and the costs related to treating a disproportionate share of indigent patients. Additionally, some physician services are reimbursed on a cost basis. Due to these adjustments and other factors, final determination of the reimbursement settlement for a given year is not known until Medicare performs its annual audit. The earliest fiscal year for open Medicare cost report audits and final settlement for NYC Health + Hospitals facilities ranges from 2011 to 2017.

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Effective January 1, 1997, the State enacted the Healthcare Reform Act (“HCRA”), which covers Medicaid, Workers’ Compensation, and No-Fault. In January 2000, the State passed HCRA 2000 extending the HCRA methodology until June 30, 2003, which has subsequently been extended several times and is now scheduled to expire December 31, 2020.

HCRA continues funding sources for public goods pools to finance healthcare for the uninsured, support graduate medical education, and fund initiatives in primary care. Under HCRA, the State continues to pay outpatient reimbursements under Ambulatory Patient Groups (“APGs”) for ambulatory surgery services, emergency room services, diagnostic and treatment center medical services, and most chemical dependency and mental health clinic services, and provides for service intensity adjusted prospective payments based on patient diagnoses and procedures groupings. Outpatient services for all non-governmental payors are based on charges or negotiated rates.

Medicaid pays for inpatient acute care services on a prospective basis using a combination of statewide and hospital-specific 2010 costs per discharge adjusted to meet state budget targets and for severity of illness based on DRGs. Certain hospital specific non-comparable costs are paid as flat-rate-per-discharge add-ons to the DRG rate. Certain psychiatric, rehabilitation, long-term acute care, and other services are excluded from this methodology and are reimbursed on the basis of per diem rates. Per diem reimbursement for inpatient psychiatric services is determined by a PPS methodology taking into account comorbidities and length of stay.

Commercial insurers, including Health Maintenance Organization’s (“HMO’s”), pay negotiated reimbursement rates or usual and customary charges, with the exception of inpatient Medicaid HMO cases that may be paid at the State-determined Payment Rate, which is related to the Medicaid rate. In addition, the State pays hospitals directly for graduate medical education costs associated with Medicaid HMO patients. NYC Health + Hospitals’ current negotiated rates include per case, per diem, per service, per visit, partial capitation, and value based payment arrangements.

NYC Health + Hospitals is in varying stages of appeals relating to third-party payors’ reimbursement rates. Management routinely provides for the effects of all determinable prior year appeals, settlements, and audit adjustments and records estimates based upon existing regulations, past experience, and discussions with third-party payors. However, since the ultimate outcomes for various appeals are not presently determinable, no provision has been made in the accompanying financial statements for such issues.

Certain provisions of PPS and HCRA require retroactive rate adjustments for years covered by the methodologies. Those that can be reasonably estimated have been provided for in the accompanying financial statements. However, those that are either (a) without current specific regulations to implement them or (b) are dependent upon certain future events that cannot be assumed have not been recorded in the accompanying financial statements.

There are various proposals at the federal and State levels that could, among other things, reduce reimbursement rates, modify reimbursement methods, or increase managed care penetration, including Medicare and Medicaid. The ultimate outcome of these proposals and other market changes cannot presently be determined.



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Laws and regulations governing Medicaid and Medicare are complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term. NYC Health + Hospitals believes that it is in compliance with all applicable regulations and that any pending or possible investigations involving allegations of potential wrongdoing will not materially impact the accompanying financial statements. While certain regulatory inquiries have been made, compliance with the regulations can be subject to future government review and interpretation as well as significant regulatory action, e.g., fines, penalties, and possible exclusion from Medicaid and Medicare, in the event of noncompliance. NYC Health + Hospitals has a Corporate Compliance Committee and a Corporate Compliance Officer to monitor adherence to laws and regulations.

**(b) Audits**

Federal and State governmental entities have a variety of audit programs to review and recover potential improper payments to providers from the Medicare and Medicaid programs. Stated below are various recovery audits of which NYC Health + Hospitals continues to be subject to:

*i. Medicare Recovery Audit Contractor Program (“RAC”)*

The RAC program, which primarily reviews medical necessity of inpatient admissions and hospital coding practices was enacted by CMS on a demonstration basis for 2002, and as a full program for 2009 although implementation was delayed until 2012. Subsequently, in 2013 CMS implemented a policy, known as the “Two-Midnight” rule, which establishes that hospital stays expected to span two or more midnights after the beneficiary is properly and formally admitted as an inpatient, are reasonable and necessary proper admissions for reimbursement. CMS implemented a “Probe and Educate” training period beginning May 4, 2016, during which RAC audits for medical necessity were temporarily suspended until September 2016. Since the suspension has been lifted RAC audit activities for NYC Health and Hospitals have continued to be minimal. NYC Health + Hospitals maintains distinct estimates of liabilities for RAC audits related to the demonstration period, and for fiscal years during the period FY 2009 through FY 2014 for which we have received final settlement notices indicating a reopening to account for adjustments due to an issue where the claim payments on the Provider Statistical and Reimbursement report (“PS&R”) were not accounting for the RAC adjustments applicable to claims paid on a Periodic Interim Payment basis (“PIP”). For fiscal years after FY 2014, RAC liabilities are reflected in the PS&R data used to estimate Medicare cost report final settlements, therefore no separate RAC liability estimate is developed.

*ii. Disproportionate Share Hospital (“DSH”) Payment Audits*

Pursuant to federal regulations, all New York State hospital recipients of DSH participate in Medicaid DSH Audits to determine the final calculation of limits on hospital specific DSH payments. Since 2014, these audits have been conducted for each Medicaid State Plan Rate Year (“SPRY”) on an approximate three year lag. DSH Audits have been completed through SPRY 2014; the SPRY 2014 audit is currently in progress.

**(c) Budget Control Act**

The Budget Control Act of 2011 (the “Budget Control Act”) mandated significant reductions and spending caps on the federal budget for fiscal years 2012 through 2021. The Budget Control Act also created a

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requirement for Congress to enact recommendations of a bipartisan “super committee” achieving at least \$1.2 trillion in deficit savings over a 10-year period by January 1, 2013, otherwise \$1.2 trillion of across the board reductions known as the “sequester” would be triggered. The super committee failed to produce recommendations and after passing the American Taxpayer Relief Act to provide a two-month delay, Congress was unable to reach an agreement to avoid imposition of the sequester. As a result, Medicare reimbursement was reduced by 2% effective April 1, 2013, known as Sequestration. The Sequestration period was extended by legislation until 2027.

**(d) Delivery System Reform Incentive Payment (“DSRIP”) Program**

In April 2014, the federal government approved a New York State Medicaid waiver request to reinvest \$8 billion in federal savings to support implementation of transformative reforms to the State’s healthcare system. Delivery system reforms will primarily be implemented through \$7.4 billion of DSRIP Incentive payments for community-level collaborations to achieve programmatic objectives with a goal of reducing avoidable hospital use by 25% over five years.

As the DSRIP program requires, NYC Health + Hospitals serves as fiduciary or lead partner for a coalition of Medicaid provider and social services organizations referred to as a Performing Provider System (“DSRIP PPS”). The NYC Health + Hospitals-led DSRIP PPS is referred to as OneCity Health PPS and the constellation of partner organizations was established via a NYSDOH-mandated attestation process that began in December 2014. Since April 2014, NYC Health + Hospitals has dedicated significant effort to enterprise-level and DSRIP PPS-level preparation for participation in the DSRIP program, and in execution of NYSDOH-required organizational and project planning essential to implementing and managing DSRIP program efforts. Notable activities include the establishment of DSRIP PPS governance structures and the operationalization of a NYC Health + Hospitals subsidiary (OneCity Health Central Services Organization, or “CSO”) dedicated to DSRIP implementation and management.

OneCity Health DSRIP PPS governance structures include an Executive Committee, three subcommittees to the Executive Committee, and four Hub Steering Committees, for each of four OneCity Health hubs corresponding to each of the boroughs Bronx, Brooklyn, Queens, and Manhattan. All governance approvals are made by the Executive Committee, and NYC Health + Hospitals has the final approval authority in its role as fiduciary of the DSRIP PPS. The OneCity Health CSO is charged with supporting NYC Health + Hospitals and all DSRIP PPS partners in implementing all aspects of the DSRIP program. The CSO Board comprises NYC Health + Hospitals leadership plus a minority (<25%) of outside members. Since the establishment of the CSO, the CSO team of NYC Health + Hospitals employees has advanced the planning and implementation work of the DSRIP PPS by completing a complex partner readiness assessment of over 220 partner organizations, over 1,200 sites of care and over 12,000 individual practitioners; performing initial project planning for the eleven selected DSRIP projects; and committing to a high-level DSRIP budget and flow of funds, which was approved by the DSRIP PPS Executive Committee and included in the NYSDOH-required State Implementation Plan submitted in August 2015.

In June 2015, the NYSDOH announced DSRIP valuation awards, which represent the total potential amount that each DSRIP PPS is eligible to earn in performance payments over the five years of the DSRIP program. OneCity Health, the HHC-led DSRIP PPS received a valuation award of \$1.2 billion (Note 1).

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During 2017, NYC Health + Hospitals received DSRIP payments from NYSDOH in the amount of \$246.0 million and remitted required IGT payments to fund the non-federal share of the DSRIP program totaling \$152.5 million, after meeting the applicable eligibility requirements for DSRIP. In addition, NYC Health + Hospitals made a payment to the State University of New York (“SUNY”) in the amount of \$11.6 million in recognition of DSRIP IGT payments remitted by SUNY to NYSDOH. A DSRIP receivable at June 30, 2017 in the amount of \$132.1 million is recorded within grants receivable; and the net amount of these transactions, \$214.0 million, was recorded as grant revenue for the fiscal year ended June 30, 2017, based on meeting the applicable eligibility requirements.

During 2018, NYC Health + Hospitals received DSRIP payments from NYSDOH in the amount of \$307.4 million and remitted required IGT payments to fund the non-federal share of the DSRIP program totaling \$190.5 million, after meeting the applicable eligibility requirements for DSRIP. In addition, NYC Health + Hospitals made a payment to SUNY in the amount of \$14.4 million in recognition of DSRIP IGT payments remitted by SUNY to NYSDOH. A DSRIP receivable at June 30, 2018 in the amount of \$138.0 million is recorded within grants receivable; and the net amount of these transactions, \$240.5 million, was recorded as grant revenue for the fiscal year ended June 30, 2018, based on meeting the applicable eligibility requirements.

**(e) Value Based Quality Improvement Program (“VBP QIP”)**

VBP QIP is a New York State Medicaid Managed Care initiative that partners hospital providers, DSRIP PPS’ and managed care plans to improve quality and support transformation to value based purchasing arrangements. The purpose of VBP QIP is to transition financially distressed facilities to a value-based payment (“VBP”), improve the quality of care, and as a result, achieve financial sustainability over the five years of the program, which commenced in April 2015 and is scheduled to end with the state fiscal year commencing in April 2020. This program is meant to ensure long-term financial sustainability through active changes in the delivery and contracting of healthcare services, not to solely sustain operations.

NYC Health + Hospitals was allocated \$120.0 million per year for the five year program which started as of the state fiscal year April 1, 2015 to March 31, 2016 (“Year 1”). For year 1, NYC Health + Hospitals, through OneCity Health, partnered with EmblemHealth, HealthFirst and MetroPlus. In April 2016 (“Year 2”), HealthFirst was reassigned to a different VBP QIP Partnership. In years one and two, there were planning and reporting milestones. Year 2 started to incorporate DSRIP VBP baseline metrics, and Year 3 (April 1, 2017 to March 31, 2018), providers are required to maintain or improve performance on selected quality metrics. Additionally, years four and five funding requires providers to demonstrate by April 1, 2018 that 80% of Medicaid Managed Care revenue is paid through value-based payment arrangements.

During the fiscal year ended June 30, 2018, NYC Health + Hospitals received \$240.0 million related to meeting the eligibility requirements in accordance with the reporting and performance metrics by NYSDOH for Years 1 and 2, which had been recorded as grants revenue for the year ended June 30, 2017. Agreements between NYC Health + Hospitals and NYSDOH and The City and NYSDOH related to IGT funding for Year 3 had not been executed as of June 30, 2018. Therefore, no revenue was recorded for FY 2018. It is anticipated that Year 3 agreements will be executed during FY 2019.

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**(f) Care Restructuring Enhancement Pilot (“CREP”)**

CREP is a New York State initiative funded through the State’s 1115 Medicaid Waiver. CREP is designed to meet programmatic goals and support the expansion of Medicaid Managed Care in two specific special need areas - Home and Community Based Behavioral Health (“HCBS”) services and Managed Long Term Care (“MLTC”). Under CREP, selected public hospitals assess HCBS needs and gaps for the HARP population, and develop workforce training initiatives for both HCBS and MLTC. NYC Health + Hospitals was awarded \$432 million over four years beginning in April 2016.

CREP program funds are paid to participating facilities for completion of program related deliverables defined by the NYS Department of Health and evaluated by Fidelis Care, NYS’ administrator for the program. Similar to the DSRIP funds, CREP require provision of matching funds through Intergovernmental Transfers (“IGTs”) from NYC Health + Hospitals to the State.

During the year ended June 30, 2018, NYC Health + Hospitals earned \$31.0 million in grants revenue related to CREP Year 1 and \$134.6 million related to CREP Year 2. Total CREP payments net of related IGTs were \$197.9 million, leaving a year end liability of \$32.3 million, due to the scheduled timing of a related IGT in that amount after June 30, 2018.

**(g) Legal Matters**

There are a significant number of outstanding legal claims against NYC Health + Hospitals for alleged negligence, medical malpractice, and other torts, and for alleged breach of contract. Pursuant to the Agreement, NYC Health + Hospitals is indemnified by The City for such costs. In FY 2018 and FY 2017, NYC Health + Hospitals agreed to reimburse The City \$108.1 million and \$112.9 million, respectively, and paid both fiscal years’ 2018 and 2017 liabilities during fiscal year 2018. NYC Health + Hospitals records these costs when settled by The City as appropriations from The City and as other than personal services expenses in the accompanying financial statements (Note 9). Accordingly, no provision has been made in the accompanying financial statements for unsettled claims, whether asserted or unasserted.

**(h) Operating Leases**

NYC Health + Hospitals leases equipment, off-site clinic space, and office space under various operating leases. Total rental expense for operating leases was approximately \$30.0 million in 2018 and \$40.7 million in 2017 and is included in other than personal services in the accompanying financial statements.

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The following is a schedule, by years, of future minimum rental payments required under operating leases that have initial or remaining non-cancelable lease terms in excess of one year as of June 30, 2018 (in thousands):

<b>Years</b>	<u><b>Amount</b></u>
2019	\$ 28,245
2020	23,695
2021	21,507
2022	16,359
2023	18,790
2024 - 2027	<u>86,082</u>
Total minimum payments required	<u>\$ 194,678</u>

**13. ACCOUNTS PAYABLE AND ACCRUED EXPENSES**

Accounts payable and accrued expenses consists of the following as of June 30<sup>th</sup> (in thousands):

	<u><b>2018</b></u>	<u><b>2017</b></u>
Vendors payable	\$ 445,360	\$ 437,219
Per diem nurses payable	42,410	47,866
Accrued interest	13,151	11,156
Affiliations payable	45,483	46,377
Affiliations vacation accrual	29,945	33,282
Pollution remediation liability	13,765	11,530
Asset retirement obligation	5,000	-
Other	<u>8,036</u>	<u>4,791</u>
	<u>\$ 603,150</u>	<u>\$ 592,221</u>

GASB Statement No. 83, *Certain Asset Retirement Obligations* (“GASB 83”) establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations (“ARO”s). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. In accordance with GASB 83, the Corporation completed analysis of assets meeting the criteria of an ARO such as specific types of medical equipment such as medical imaging equipment (e.g. MRIs, CT scanners, and PET scanners), X-Rays, and ultrasounds as well as computers containing information protected by HIPPA laws, and certain types of laboratory equipment. NYC Health + Hospitals determined, based on industry standards for disposition of similar equipment and

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other known costs, that the future cost for disposition of these assets, in the aggregate, totals less than \$5.0 million. Given the minimal future liability when compared to the financial statements as a whole, NYC Health + Hospitals will continue to refine the estimation in future reporting periods.

**14. SUPER STORM SANDY**

NYC Health + Hospitals has applied for public assistance through FEMA to cover the costs of: (1) Debris Removal and Emergency Protective Measures for life, safety, and safeguarding assets (2) Repairs and replacements of facilities to pre-storm conditions (3) Meet codes and standards, and (4) To make hazard mitigation improvements to harden NYC Health + Hospitals facilities for future disasters. As of June 30, 2018, the Corporation's FEMA claims for the aforementioned reconstruction categories are in excess of \$1.9 billion. For years ended June 30, 2018 and June 30, 2017, NYC Health + Hospitals received \$15.1 million and \$17.5 million, respectively, and reported an accrual for \$21.2 million and \$23.7 million related to FEMA Sandy related expenditures, respectively.

**15. INCENTIVE PAYMENTS FOR MEANINGFUL USE OF ELECTRONIC HEALTH RECORDS**

The American Recovery and Reinvestment Act of 2009 included provisions for implementing health information technology under the Health Information Technology for Economic and Clinical Health Act ("HITECH"). These provisions were designed to increase the use of Electronic Health Record ("EHR") technology and establish the requirements for a Medicare and Medicaid incentive payments program beginning in 2011 for eligible hospitals and providers that adopt meaningful use certified EHR technology. Eligibility for annual Medicare incentive payments is dependent on providers demonstrating meaningful use of EHR technology in each period over a four-year period. Initial Medicaid incentive payments are available to providers that adopt, implement, or upgrade certified EHR technology; but providers must demonstrate meaningful use of such technology in subsequent years to qualify for additional incentive payments.

During the years ended June 30, 2018 and 2017, NYC Health + Hospitals recognized revenue of approximately \$19.5 million and \$4.5 million, respectively, of HITECH incentives from the Medicare and Medicaid programs that are related to NYC Health + Hospitals meeting the requirements of the Meaningful Use Incentive program. NYC Health + Hospitals elected to recognize the revenue associated with the EHR incentive payment under the grant model and included such amounts in grants revenue in the accompanying Statements of Revenue, Expenses, and Changes in net position. EHR amounts received are subject to audit by CMS or its intermediaries and amounts recognized are subject to change.

**16. CORRECTIONAL HEALTH SERVICES**

On August 9, 2015, NYC Health + Hospitals, via a Memo of Understanding with The City, assumed from the New York City Department of Health and Mental Hygiene ("NYCDOHMH") its contracts for the provision of medical, mental health, and dental services for the inmates of correctional health facilities maintained and owned by The City of New York (Correctional Health Services or "CHS"), from other providers of care for the duration of their terms. Included is the understanding that NYC Health + Hospitals assumed the transfer of staff from NYCDOHMH otherwise engaged in the performance of correctional health functions, together with the transfer of all real and personal property, as used by NYCDOHMH, in its provision of correctional health services. Total expenses funded through appropriations by The City was

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\$217.7 million and an additional \$63.4 million was funded through grants and intra-city agreements for a total funding for the year ended June 30, 2018 of \$281.1 million. For the year ended June 30, 2017, \$199.3 million was funded through appropriations by The City with an additional \$56.0 million funded through grants and intra-city agreements for a total funding of \$255.3 million.

**17. METROPLUS**

**(a) Cash and Cash Equivalents**

Cash and cash equivalents consist principally of money market funds. MetroPlus considers all highly liquid investments with original maturities of three months or less to be cash equivalents.

**(b) U.S. Government Securities**

U.S. government securities consist of U.S. Treasury bills, U.S. Treasury notes, and U.S. Treasury zero-coupon strips. Such securities are stated at fair value, with unrealized and realized gains and losses included in investment income. Securities maturing within a year are presented as current assets in the balance sheets. Securities presented as non-current assets mature after a year.

Possible exposure to fair value losses arising from interest rates volatility is limited by investing in securities with maturities of less than one year and, at most, five years, and by intending to hold the security to maturity.

As of June 30<sup>th</sup>, MetroPlus had the following U.S. government securities (in thousands):

<b>Year</b>	<b>Investment Type</b>	<b>Fair Value</b>	<b>Investment Maturing in</b>	
			<b>(in Years)</b>	
			<b>Less than 1</b>	<b>1 to 5</b>
2018	U.S. Treasury bills, notes, bonds, and strips	\$ 462,704	\$ 147,379	\$ 315,325
2017	U.S. Treasury bills, notes, bonds, and strips	423,590	89,832	333,758

**(c) Premiums Receivable and Premium Revenue**

Premiums earned are recorded in the month in which members are entitled to service for primarily medical, pharmacy, and dental benefits. Medicaid and HIV-SNP premiums are based upon several factors, including age, aid category, and health status of the enrollee; and plan premium rates are risk-adjusted to reflect historical experience. In addition, Medicaid makes one-time maternity and newborn supplemental payments for the delivery of each child born to a member of MetroPlus. Medicaid, CHP, and HIV-SNP premium revenue received from the DOH represents a substantial portion of MetroPlus' premium revenue and is subject to audit and adjustment by the DOH.

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Medicare premiums are based on rates approved by CMS. Premiums earned include Individual and SHOP QHP revenue. QHP premiums are based on various plan types and coverage levels selected by the enrollee. In addition to premiums from enrolled QHP members, MetroPlus receives premium subsidies from CMS for Individual QHP members, under the Advanced Premium Tax Credit program provided under the ACA.

MetroPlus receives QHP Cost-Sharing Reduction (“CSR”) payments from CMS, which are recorded as deposit liabilities, and offset by payments to providers on behalf of the QHP member. These deposits are available to fund member deductibles, copayments, and coinsurance costs incurred by certain enrolled Individual QHP members. Receipts and payments for the CSR program are accumulated and the net amount is reported as a receivable or liability. Under the ACA, the United States Department of Health and Human Services (“HHS”) will initiate a settlement of the net CSR due, following the end of the coverage year.

The related costs of healthcare and claims payable for healthcare services provided to enrollees are estimated by management based on the current value of the estimated liability for claims in process, unpaid primary care capitation fees, and incurred but not reported claims. MetroPlus estimates the amount of incurred but not reported claims on an accrual basis and adjusts in future periods, as required.

Premium revenue, by percentage, from members and third-party payors for the years ended June 30, 2018 and 2017 was as follows:

	<u>2018</u>	<u>2017</u>
Medicaid	61 %	63 %
Essential Plan	12	12
HIV-SNP	7	8
HARP	9	8
Medicare	3	4
MLTC	3	2
Other *	<u>5</u>	<u>3</u>
	<u>100 %</u>	<u>100 %</u>

\* Included in Other are MetroPlus Gold, CHP, FIDA, QHP, SHOP, GoldCare I, and GoldCare II

**(d) Assets Restricted As to Use**

Assets restricted as to use consist of the following as of June 30<sup>th</sup> (in thousands):

	<u>2018</u>	<u>2017</u>
MetroPlus statutory reserve investments	<u>\$ 149,590</u>	<u>\$ 143,342</u>



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NYSHOH Rules and Regulations Section 98-1.11(f) requires that a plan operating under the authority of Article 44 of the public health law, establish a statutory reserve account for the protection of its enrollees, and that this balance be maintained at 5% of the healthcare services expenditures, as defined, and projected for the following calendar year. The statutory reserve is calculated in accordance with the regulations.

The statutory reserve account of \$149.5 million and \$143.3 million at June 30, 2018 and 2017, respectively, is invested in U.S. government securities with original maturity dates of one year or more and are measured at fair value based on Level 2 inputs. The account is in the form of an escrow deposit, maintained in a trust account under a custodian arrangement with Citibank approved by the NYSDFS.

In accordance with NYSDOH Rules and Regulations, MetroPlus is also required to maintain a contingent surplus reserve equal to 12.5% of net premiums earned for that year. The contingent surplus reserve as of June 30, 2018 and 2017 was \$372.1 million and \$347.3 million, respectively.

**(e) Change in Claims Payable**

Accounts payable and accrued expenses include MetroPlus claims payable of \$935.0 million and \$594.2 million at June 30, 2018 and 2017, respectively. Activity in the liability for claims payable, which mainly includes health claims, the risk sharing agreement with NYC Health + Hospitals, and claim adjustment expenses related to health claims included in other than personal services, is summarized as follows (in thousands):

	<u>2018</u>	<u>2017</u>
<b>Balance, July 1</b>	\$ 594,190	\$ 535,471
Less drug rebates receivable	<u>(19,404)</u>	<u>(20,387)</u>
Net balance	<u>574,786</u>	<u>515,084</u>
Incurred related to		
Current year	3,075,247	2,756,755
Prior years	<u>64,063</u>	<u>19,106</u>
Total incurred	<u>3,139,310</u>	<u>2,775,861</u>
Paid related to		
Current year	2,323,518	2,237,585
Prior years	<u>474,906</u>	<u>478,574</u>
Total paid	<u>2,798,424</u>	<u>2,716,159</u>
Net balance at June 30	915,672	574,786
Plus drug rebates receivable	<u>19,329</u>	<u>19,404</u>
<b>Balance, June 30</b>	<u>\$ 935,001</u>	<u>\$ 594,190</u>

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Net reserves for unpaid claims and claim adjustment expenses attributable to prior years' insured claims increased by \$64.1 million and \$19.1 million in 2018 and 2017, respectively. These changes are generally the result of ongoing analysis of recent loss development trends that include expected healthcare cost and utilization.

**(f) Risk Sharing Agreement with NYC Health + Hospitals**

MetroPlus entered into a risk sharing agreement with NYC Health + Hospitals in July 2000. The agreement is open to annual negotiation, with the most recent negotiation on March 29, 2018. The agreement shifts all medical risk from MetroPlus to NYC Health + Hospitals, for Medicaid, CHP, HIV-SNP, HARP, EP, MetroPlus Gold, Gold Care I, and Gold Care II. The risk sharing agreement is set at 90.5% for Medicaid, 92% for EP, 93% for CHP, HIV-SNP, HARP, MetroPlus Gold, Gold Care I, and Gold Care II in risk year 2018 of the premium collected for those members.

NYC Health + Hospitals is also entitled to 100% of the one-time maternity and newborn supplemental payments for those members. After the end of the calendar year risk period, both parties settle the net amount remaining after payment of all capitated and fee-for-service medical expenses regardless of whether the provider was part of NYC Health + Hospitals network or not. This risk sharing agreement was expanded beginning October 1, 2011 to shift the prescription drug risk cost component for most Medicaid members from MetroPlus to NYC Health + Hospitals, for 97.5% of the prescription drug premium collected for those members. The risk sharing agreement provides for annual settlement within six months of the end of each risk period or later as mutually agreed upon.

MetroPlus assumes full risk for operations, including paying medical claims and providing administrative services to its members and providers, and other services required by contract with NYC Health + Hospitals, the State of New York, and CMS for its business lines.

Risk sharing payables were \$211.3 million and \$143.8 million at June 30, 2018 and 2017, respectively, pursuant to the agreement. NYC Health + Hospitals has reported a corresponding receivable at June 30, 2018 and 2017, respectively. Amounts are included in eliminations in the Statements of Net Position.

**(g) Risk-Sharing Programs of the Affordable Care Act**

MetroPlus is required to participate in the Risk Adjustment program under the Affordable Care Act. The risk adjustment program spreads risk of adverse selection among all QHP plans within the same state. MetroPlus shares risks, associated with uncertainty in pricing during the initial years of the ACA implementation, with HHS. At June 30, 2018 and 2017, MetroPlus estimated a risk adjustment liability of \$8.2 million and \$40.0 million, respectively, which is included in accounts payable and accrued expenses. Included in the risk adjustment liability of \$8.2 million is a \$2.6 million liability relating to the 2017 calendar benefit year. The 2016 calendar benefit year estimate was settled in August 2017 for \$34.9 million.

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**June 30, 2018 and 2017**  
**(In thousands)**

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**(h) Stop-Loss and Reinsurance**

MetroPlus uses stop-loss insurance to minimize medical expense losses as a result of a Medicaid member incurring excessive expenses in any one calendar year. Such insurance is provided by the State of New York for Medicaid enrollees with coverage as follows:

- Medical inpatient at 80% of the lower of contractual or Medicaid calculated rate for expenses between \$100,000 and \$250,000 in any one calendar year. Over \$250,000, the coverage is increased to 100% of the cost over \$250,000. Effective January 1, 2016, hospital inpatient expenses also include expenses for detoxification services provided in inpatient hospital facilities certified pursuant to 14 NYCRR Part 816 and expenses for services delivered in New York State Office of Alcoholism and Substance Abuse (“OASAS”) certified 14 NYCRR Part 818 Chemical Dependence Inpatient Rehabilitation and Treatment programs for all enrollees.
- Psychiatric and alcohol and substance abuse inpatient stays are covered for members who exceed 45 inpatient days in any one calendar year.
- Residential Health Care Facility inpatient stays are covered for members who exceed 60 inpatient days in any one calendar year.
- Stop-loss insurance is also provided by the State of New York for HIV-SNP members, with coverage for hospital inpatient at 85% of the lower of contractual or Medicaid calculated rate for expenses between \$100,000 and \$300,000 in any one calendar year. Over \$300,000, the coverage is increased to 100% of the cost over \$300,000. Effective January 1, 2016, hospital inpatient expenses also include expenses for detoxification services provided in inpatient hospital facilities certified pursuant to 14 NYCRR Part 816 and expenses for services delivered in OASAS certified 14 NYCRR Part 818 Chemical Dependence Inpatient Rehabilitation and Treatment programs for all enrollees.
- Mental Health Stop-Loss for Medicaid Managed Care (“MMC”) enrollees, MetroPlus will be compensated for medically necessary and clinically appropriate inpatient mental health services provided to MMC enrollees in psychiatric inpatient program licensed by the Office of Mental Health. For episodes of inpatient psychiatric care provided to enrollees beginning before January 1, 2016, the State reimburses 100% of payments for days exceeding of a combined total of 30 days. For episodes of inpatient psychiatric care commencing on or after January 1, 2016, the State reimburses 50% of payments made for the 46th through the 60th day of the episode and 100% of payments made for the days in the episode beyond the 60th day.

MetroPlus contracts with Zurich American Insurance Company (“Zurich”) for stop-loss coverage for its CHP, Medicare Advantage, FIDA, MetroPlus Gold, QHP, and SHOP lines of business. The coverage has a per member threshold of the first \$500,000 of loss incurred in any one calendar year and covers 80% of eligible medical services, though there are daily limits for certain types of services.

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Premiums for the reinsurance provided by the State of New York and any related recoveries on paid losses are netted and reported within other than personal services expenses. Premiums for the reinsurance coverage provided by Zurich are reimbursed to MetroPlus by NYC Health + Hospitals, for lines under the risk sharing agreement, and related recoveries on paid losses are passed through to NYC Health + Hospitals pursuant to the agreement. MetroPlus has two years from the close of the benefit year to file a claim for all stop-loss coverages. Reinsurance recoverable, mainly from the State of New York, was \$29.2 million and \$24.8 million at fiscal year end June 30, 2018 and 2017, respectively.

**(i) Value-based Payment Quality Improvement Program**

MetroPlus and NYC Health + Hospitals were selected to participate as part of the VBP QIP program administered by the NYSDOH. MetroPlus received \$139.3 million through per member per month rate increases, inclusive of an administrative fee and surplus (5% and 1%, respectively) during calendar year 2017. MetroPlus released the award pass-through payments of \$129.8 million to NYC Health + Hospital on March 28, 2017. The administrative fee and surplus amounts are reported within other revenue in the amount of \$8.2 million for fiscal year ended June 30, 2017. MetroPlus reported \$1.3 million due to the State of New York within accounts payable and accrued expenses at June 30, 2018.

**(j) Due to State of New York**

The State of New York has advised MetroPlus of instances where it will need to return premium payments as a result of State audits and adjustments of its payments made to MetroPlus. Management's estimate of such amounts are included in due to the State of New York and reported within accounts payable and accrued expenses, is \$24.2 million and \$22.0 million at June 30, 2018 and 2017, respectively. Premiums returned to the State of New York are charged against premiums earned.

**(k) Medical Loss Ratio**

The ACA Medical Loss Ratio ("MLR") standards require that the MLR for MetroPlus' commercial lines of business individual ("QHP"), small group ("SHOP"), and large group (MetroPlus Gold, GoldCare I, and GoldCare II) meet specified minimums for the fiscal year ended June 30, 2018 of 82%, 82%, and 85%, respectively. In addition, the Plan is also required to meet the MLR minimum of 85% for Medicare and EP. The MLR represents the percentage of premium dollars spent on healthcare claims and quality improvement activities. MetroPlus is in compliance with these requirements. No MLR liability was required at June 30, 2018 and 2017.

**(l) Operating Leases**

MetroPlus leases equipment and office space under various operating leases. Total rental expense for operating leases was approximately \$10.3 million in 2018 and \$11.4 million in 2017 and included in other than personal services in the accompanying financial statements.

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**(In thousands)**

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The following is a schedule by years of future minimum rental payments required under operating leases that have initial or remaining non-cancelable lease terms in excess of one year as of June 30, 2018 (in thousands):

<b>Years</b>	<b>Amount</b>
2019	\$ 9,637
2020	9,630
2021	9,656
2022	9,687
2023	9,719
2024 - 2027	<u>1,535</u>
Total minimum payments required	<u>\$ 49,864</u>

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Schedule of NYC Health + Hospitals' Contributions NYCERS Pension Plan - (Unaudited)**  
**Years ended June 30, 2018, 2017, 2016, 2015 and 2014**  
**(Dollar amounts in thousands)**

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	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contribution	\$ 507,335	\$ 492,161	\$ 497,715	\$ 443,386	\$ 435,678
Contributions in relation to the contractually required contribution	<u>507,335</u>	<u>492,161</u>	<u>497,715</u>	<u>443,386</u>	<u>435,678</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
HHC covered payroll	<u>\$ 2,122,448</u>	<u>\$ 2,177,897</u>	<u>\$ 2,232,187</u>	<u>\$ 2,199,797</u>	<u>\$ 2,081,328</u>
Contributions as a percentage of covered payroll	23.90 %	22.60 %	22.30 %	20.16 %	20.93 %

*See accompanying notes to the basic financial statements.*

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Schedule of NYC Health + Hospitals' Proportionate Share of the Net Pension Liability**  
**NYCERS Pension Plan - (Unaudited)**  
**Years ended June 30, 2018, 2017, 2016, 2015 and 2014**  
**(Dollar amounts in thousands)**

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	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
HHC proportion of the net pension liability	15.023 %	14.788 %	14.789 %	14.030 %	13.991 %
HHC proportionate share of the net pension liability	\$ 2,649,718	\$ 3,070,928	\$ 3,593,257	\$ 2,832,753	\$ 2,521,076
HHC covered payroll	2,122,448	2,177,897	2,232,187	2,166,797	2,081,328
HHC proportionate share of the net pension liability as a percentage of its covered payroll	124.84 %	141.00 %	160.97 %	130.73 %	121.13 %
Plan fiduciary net position as a percentage of the total pension liability	78.80	74.80	69.57	73.12	75.32

*See accompanying notes to the basic financial statements.*

**NEW YORK CITY HEALTH AND HOSPITALS CORPORATION**  
**(A Component Unit of The City of New York)**  
**Schedule of NYC Health + Hospitals' Changes in Total OPEB Liability and Related**  
**Ratios - (Unaudited)**  
**Years ended June 30, 2018, 2017 and 2016**  
**(Dollar amounts in thousands)**

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Total OPEB liability			
Service cost	\$ 279,874	\$ 274,749	\$ 326,174
Interest	158,153	147,667	139,260
Differences between expected and actual experience	104,933	(122,396)	(43,448)
Changes of assumptions	110,707	(661,094)	-
Benefit payments	<u>(235,395)</u>	<u>(56,087)</u>	<u>(96,000)</u>
Net Change in total OPEB liability	418,272	(417,161)	325,986
Total OPEB liability - beginning	<u>4,790,644</u>	<u>5,207,805</u>	<u>4,881,819</u>
Total OPEB liability - ending	<u>\$ 5,208,916</u>	<u>\$ 4,790,644</u>	<u>\$ 5,207,805</u>
Covered employee payroll			
Total OPEB liability as a percentage of covered employee payroll	235.6 %	209.8 %	239.8 %
Changes of assumptions			
Changes of assumptions reflect the effects of changes in the discount rate.			
The following are the discount rates used in each period:	2.98 %	3.13 %	2.71 %

*See accompanying notes to the basic financial statements.*



**REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

The Board of Directors

**New York City Health and Hospitals Corporation:**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of New York City Health and Hospitals Corporation (NYC Health + Hospitals), a discretely presented component unit of The City of New York, and the discretely presented component unit as of and for the year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise NYC Health + Hospitals' basic financial statements, and have issued our report thereon dated October 16, 2018. The financial statements of NYC Health + Hospitals and its discretely presented component unit as of and for the year ended June 30, 2017 were audited by other auditors in their report dated October 25, 2017.

The financial statements of MetroPlus Health Plan, Inc., a discretely presented component unit, and HHC Insurance Company, Inc., a blended component unit, were not audited in accordance with *Government Auditing Standards*.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered NYC Health + Hospitals' internal control over financial reporting ("internal control") to design audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we do not express an opinion on the effectiveness of NYC Health + Hospitals' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of NYC Health + Hospitals' financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a deficiency in internal control over the reconciliation process between the general ledger and the supporting detail for vendor accounts payable that we consider to be a significant deficiency in NYC Health + Hospitals' internal control.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the NYC Health + Hospitals' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Intended Purpose**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of NYC Health + Hospitals' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering NYC Health + Hospitals' internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Grant Thornton LLP". The signature is written in a cursive, flowing style.

New York, New York  
October 16, 2018