

**2016**

**IMPLEMENTATION STRATEGY**



## IMPLEMENTATION STRATEGY, 2016 UPDATE

### **Purpose of the Community Health Needs Assessment and Implementation Strategy**

The Affordable Care Act (“ACA”) requires that any tax-exempt, Internal Revenue Service-designated 501(c) (3) hospital complete or update a publicly-available, comprehensive Community Health Needs Assessment (“CHNA”) every three years to document its understanding of the unique characteristics and needs of the local communities it serves. In a companion document known as the “Implementation Strategy,” each facility is also required subsequently to list and describe the clinical services and programs available to meet the health needs identified in the CHNA.

### **Community Served**

NYC Health + Hospitals serve all New Yorkers in every neighborhood in New York City regardless of their ability to pay. Addressing disparity throughout New York City, NYC Health + Hospitals is the safety-net for the uninsured and underserved in New York City.

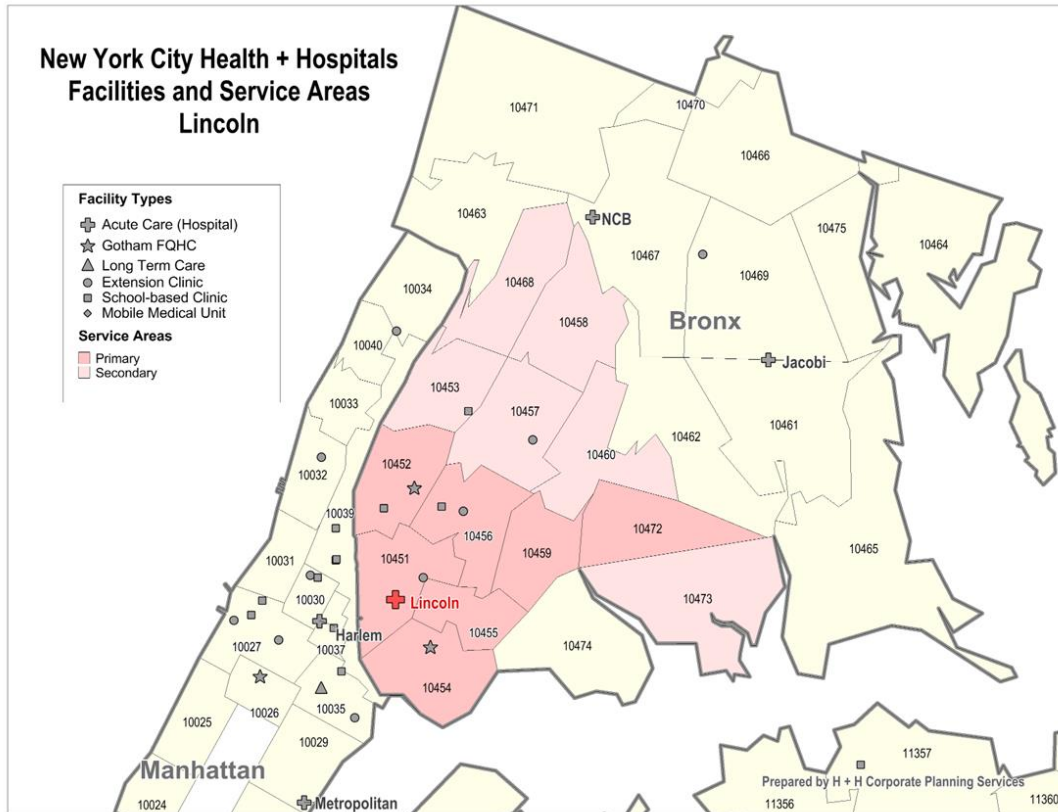
NYC Health + Hospitals / Lincoln and its extension sites provide the full spectrum of preventive, ambulatory, and inpatient care for children and adults. NYC Health + Hospitals / Lincoln is a member of NYC Health + Hospitals, the largest municipal health care organization in the country and New York City's public safety net health care system. NYC Health + Hospitals is an integrated health care delivery system of 11 acute care hospitals, one long term acute care hospital, five nursing homes, and 74 community health centers (including school-based and mobile health sites). NYC Health + Hospitals also provides home care services and operates MetroPlus Health Plan, a wholly owned subsidiary that offers low- or no-cost health care insurance to the nearly 500,000 New Yorkers enrolled in its Medicaid, Medicare, and New York State Health Plan Marketplace managed care plans.

Located in the High Bridge-Morrisania section of The Bronx, NYC Health + Hospitals / Lincoln's primary service area includes the neighborhoods of Mott Haven, Hunts Point, Highbridge and Morrisania (zip codes: 10451, 10542, 10454, 10455, 10456 and 10459). The secondary service area includes Crotona/Tremont, Fordham/Bronx Park and Pelham-Throgs Neck (zip codes: 10457, 10453, 10460, 10458, 10468, 10472 and 10473).<sup>1</sup> The map below shows the primary service area in red and the secondary service area in light red. Other NYC Health + Hospitals sites are identified in gray. The NYC Health + Hospitals / Lincoln service area encompasses many neighborhoods that

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<sup>1</sup> Primary and Secondary Service area is defined as the Zip codes that comprise the residence of 50% and 75% of its ambulatory patients, respectively.

the federal Health Resources and Services Administration (HRSA) has identified as being medically underserved and/or or having a shortage of health providers (HPSA).<sup>2</sup> NYC Health + Hospitals / Lincoln is specifically located in (Medicaid) Dental, Mental Health, Primary Care HPSAs and the Morrisania medically underserved population.



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Health + Hospitals / Lincoln provides a disproportionate share of services for the borough’s low income and uninsured population. In 2014, 17% of its ambulatory visits and 23% of its ED visits were uninsured, compared to 12% and 16% at Voluntary hospitals in The Bronx. In addition, 68% of its inpatient discharges were either uninsured or enrolled in Medicaid, compared to 51% at Voluntary hospitals in The Bronx.

<sup>2</sup> A Medically Underserved Area /Population (MUA/P) designation applies to a neighborhood or collection of census tracts based on four factors: the ratio of primary medical care physicians per 1,000 population, infant mortality rate, percentage of the population with incomes below the poverty level, and percentage of the population age 65 or over. A Healthcare Provider Shortage Area (HPSA) is a collection of census tracts that has been designated as having a shortage of health professionals. There are three categories of HPSAs: primary care (shortage of primary care clinicians), dental (shortage of oral health professionals), and mental health (shortage of mental health professionals).

### **Required Components of the CHNA**

- 1) Definition of community served
- 2) A prioritized description of the significant health needs of the community
- 3) Transparency in the process and methods used to conduct the CHNA, including how it took into account input from the community served and prioritized community health needs
- 4) A description of the resources potentially available to address the identified significant prioritized community health needs
- 5) An evaluation of the impact of actions taken to address the significant health needs identified in the previous CHNA report (June 2013).

The 2016 CHNA reports were adopted by the New York City Health + Hospitals Board of Directors in June 2016.

### **Requirements of the Implementation Strategy**

The U.S. Department of the Treasury and the IRS requires a hospital organization to specifically address each of the community health needs identified in the CHNA, and describe the strategies that will be used to address these priority needs. This may entail providing a list of programs and/or clinical services (new or continuing) available to address each need. If the hospital facility does not intend to meet the needs identified in the CHNA, it is required to explain explicitly why it does not intend to meet such health need.

### **Process and Methods for Conducting the CHNA**

A work group composed of representatives from the planning offices from all hospitals in the NYC Health + Hospitals system and Central Office was formed to coordinate and conduct the CHNA. To identify community health needs, the work group reviewed documentation from City, State and Federal public health resources, including but not limited to Take Care New York 2020, New York State Prevention Agenda 2013-2018 and Healthy People 2020, as well as previous need assessments conducted for the hospital system. From this review, an initial list of over 40 potential community health needs were identified. To refine the list, the work group solicited input from other facility representatives, resulting in the 13 community health needs below (note: this is not in priority order):

- Heart disease, high cholesterol, stroke
- Cancer
- Diabetes
- Asthma and other breathing issues
- Hypertension/ high blood pressure
- Violence
- Mental illness and psychiatric disorders
- Dementia including Alzheimer's
- Obesity
- Premature births, low birth weight
- HIV, Hepatitis, STDs
- Alcohol and/or drug use
- Smoking

## **Community and Facility Input**

### **Community Advisory Board ("CAB")**

The process used to conduct the 2016 CHNA was presented to each CAB individually. A survey was administered anonymously and confidentially to each CAB member asking them to indicate the relative importance of each of the 13 identified community health needs in their community. In an open discussion, CAB members were also asked about community health needs not included in the survey question. These responses were coded for inclusion in the prioritization matrix (see detailed explanation below).

### **Facility Users**

NYC Health + Hospitals engaged approximately 150 adult facility users from each hospital throughout the main facilities and within community-based clinic sites to complete an anonymous and confidential survey. Survey questions included demographics, health insurance status, language preferences, health concerns, primary and preventive health care utilization, barriers in obtaining ambulatory care and reasons for use of emergency care. Respondents were asked to indicate the relative importance of each of the 13 identified community health needs in their community. These responses were coded for inclusion in the prioritization matrix.

### **Facility Leadership**

Hospital leadership were engaged to indicate the relative importance of each of the 13 identified community health needs in their service area; and their responses were included in the prioritization matrix. Leadership was also invited to comment on the final

ranking of health needs, and assisted in the identification of facility programs to address these concerns.

### **Secondary Data**

To measure the prevalence of chronic conditions and health concerns, data were extracted from several publically available datasets, including the New York City's Department of Health and Mental Hygiene's Take Care New York 2020, New York State Department of Health's Prevention Agenda 2013-2018, federal agencies, Centers for Disease Control and Prevention and Healthy People 2020. (For a full list of sources, please see the 2016 CHNA.)

### **Prioritization of Community Health Needs**

For the 2016 CHNA, hospitals were required to identify community health needs and to rank them in order of priority. Hospitals developed their facility-specific community health needs prioritization by ranking the community needs as determined by CAB members, facility users, hospital leaders, and the prevalence of the conditions within their respective communities – independently - to create an overall blended rank score of each community health need.

Facility users, CAB members, and hospital leaders completed a survey which asked them to rate each of the 13 community health needs using the criteria: "Very Serious" = 3; "Somewhat Serious" = 2; "Not Serious" = 1. The option, "Don't Know/Not Applicable" was also provided to respondents, but excluded for the scoring.

Condition prevalence within the hospital service area was considered in prioritizing the community health needs. A 'z' score, which represents the distance/variance between the raw score (service area average) and the population mean (citywide average) in units of the standard deviation, was calculated for each condition prevalence. A positive number suggests that the service area experiences a higher prevalence of the condition than the rest of the city, while a negative number suggest a lower prevalence in the area relative to other NYC neighborhoods.

Each of the community health needs were assigned a rank from 1 to 13 by each of the three groups –CAB members, facility users, and hospital leaders – based on their survey results. Community health needs were also assigned a rank from 1 to 13 based on their prevalence, using 'z' scores. Finally, scores from each of the four categories were added together and health issues were ranked based on their overall score.

Community health needs that were considered significant were ranked among the top five of identified needs. The final list, including the identified significant community health needs, were reviewed by hospital leadership.

### **NYC Health + Hospitals Comprehensive Response to Community Health Needs**

NYC Health + Hospitals has developed numerous initiatives to address community health needs and to support and improve patient and population health, with additional programs to be launched soon. Programs include local, or facility-specific, innovations as well as system-wide projects undertaken as part of the New York City Delivery System Reform Incentive Payment Program (DSRIP).

DSRIP is a five-year program to foster and reward comprehensive Medicaid reform efforts. It provides incentives to create a collaboration among Medicaid providers and community groups that successfully improves patient and population health. In DSRIP, the collaboration with other partners is referred to as a Performing Provider System (PPS). It demonstrates its success and earns revenue by completing a set of state-guided health improvement projects and meeting specific outcome milestones.

OneCity Health is the NYC Health + Hospitals /led PPS which includes the NYC Health + Hospitals system's integrated network of 11 hospitals, 5 nursing homes, dozens of community based health centers, NYC Health + Hospitals/Home Care, NYC Health + Hospitals' health insurance plan, MetroPlus, and more than 400 community partners across the region. Focused on identifying and engaging patients in care before they become sick, OneCity Health is undertaking 11 initiatives, or projects, to become an integrated delivery system of health and social service providers that closes critical gaps in the continuum of care and reduces avoidable hospital use by 25 percent by 2020.

The Implementation Strategy below includes NYC Health + Hospitals /Lincoln's DSRIP projects as well as facility-specific initiatives that will address the "significant," or top 5, community health needs identified through the CHNA process.



| Significant Community Health Need                          | Action / Project                                  | Objective   | Target population                  | Implementation strategy   | Anticipated outcome / key metrics   |
|--|---|---|------------------------------------|---|---|
| <b>Cardio-vascular disease, Hypertension , Cholesterol</b> | DSRIP - improve cardiovascular disease management | Support primary care excellence in cardiovascular health (e.g., aspirin use, blood pressure control, cholesterol management , smoking cessation); support patient self-management of cardiovascular health; reduce preventable hospitalizations and emergency room visits | High-risk and affected populations | Follow standardized treatment protocols for hypertension and cholesterol management; adopt strategies from the Million Hearts Campaign (national initiative led by the CDC and CMS); providers to support tobacco control; employ patient self-management plans; coordinate with community based organizations to support education and cultural competencies; health Homes to coordinate care management to existing disease management activities | Potentially avoidable admissions, readmissions, and ER visits, aspirin use; adequately controlled blood pressure; admissions with a principal diagnosis of hypertension; smoking advice and cessation medications health literacy, self-management goals. |



| Significant Community Health Need | Action / Project             | Objective   | Target population  | Implementation strategy   | Anticipated outcome / key metrics  |
|-----------------------------------|------------------------------|---|--|---|--|
|                                   | Cardiovascular Risk Registry | Identify, manage, and target patients with hypertension in order to ensure population chronic disease management , adherence to medications and other treatment plans | All patients in the primary care panel with cardiovascular disease | Using data to identify high risk patients, patients in the cardiovascular risk registry are monitored closely by the care team, with frequent patient contact. This includes outreach such as mailing, calls and nurse visits for pressure checks. For patients not at blood pressure goal, additional outreach measures are taken to improve control | Percentage of total population with hypertension whose blood pressure is well controlled |

| Significant Community Health Need | Action / Project                 | Objective   | Target population                  | Implementation strategy  | Anticipated outcome / key metrics  |
|-----------------------------------|----------------------------------|---|------------------------------------|--|--|
|                                   | Comprehensive Cardiac Management | Provide comprehensive cardiac management to patients with established or suspected cardiovascular disease as well as at-risk patients. The dual mandate of addressing cardiovascular disease and prevention remains the foundation of our services. | High-risk and affected populations | Provide education to patients with blood pressure, cholesterol, and heart failure. In the ambulatory setting, a dedicated dietitian provides nutritional assessment, dietary education and recommendations, and preparation of nutritional care plans. The dietitian is physically located in the same unit as the ambulatory care clinic to provide easy accessibility. We partner with our neighborhood health centers, Morrisania Diagnostic & Treatment Center and the Segundo Ruiz Belvis Diagnostic & Treatment Center in providing cardiac care to the surrounding community. | Reduce prevalence and risk; volume of patient encounters seen annually; number of discrete new patients seen compared to the entire service volume |

| Significant Community Health Need | Action / Project                      | Objective   | Target population                       | Implementation strategy  | Anticipated outcome / key metrics   |
|-----------------------------------|---------------------------------------|---|---|--|---|
|                                   | Treat to Target Blood Pressure Clinic | Hypertension (HTN) control in adult primary care clinic | Patients with uncontrolled hypertension | Patients with uncontrolled blood pressure are seen by their PCP who refers them to the Blood Pressure Clinic. Patients are then seen regularly in the Nursing Treat-to-Target Clinic until they reach the blood pressure goal or until the next follow-up with their provider within a period of 2 months. After reaching their goal, patients are seen by Nursing for consecutive sessions to assure stability. In addition, all patients referred to the clinic receive a blood pressure self-monitoring machine and are instructed on its use by the Public Health Educator, who also talks with the patient about the importance of diet and exercise, as well as medication adherence and keeping scheduled appointments. | Percent of patients able to achieve targeted hypertension goal rate with combined team efforts and dissemination of educational guidelines. |

| Significant Community Health Need | Action / Project      | Objective  | Target population  | Implementation strategy   | Anticipated outcome / key metrics  |
|-----------------------------------|-----------------------|--|--|---|--|
| Stroke                            | Stroke Center Program | Ensure that the patients with cerebrovascular diseases are provided optimal care using evidence based approach | Patients admitted with acute Ischemic and Hemorrhagic stroke | A multidisciplinary team provides care to all stroke patients based on the patient's assessed needs. The healthcare provider manages comorbidities and concurrently occurring conditions and/or communicates the necessary information to manage these conditions to other practitioners. Stroke teaching starts from patient arrival to the hospital, during their hospital stay and at discharge. The stroke center has created a patient/family stroke education materials to disseminate basic information about stroke and hand-given to the patient/family during the hospital stay and additional stroke education upon discharge. | NYSDOH Performance Measures targets:<br>1. Door to MD evaluation: 10 minutes<br>2. NIHSS on Admission: 15 minutes<br>3. Door to stroke team contact: 15 minutes<br>4. Door to CT: 25 minutes<br>5. Door to CT interpretation: 45 minutes<br>6. Door to Labs Drawn & Resulted: 45 minutes<br>7. Door to Needle Time (IV t-PA): 60 minutes |

| Significant Community Health Need | Action / Project        | Objective   | Target population   | Implementation strategy   | Anticipated outcome / key metrics   |
|-----------------------------------|-------------------------|---|---|---|---|
| Diabetes                          | DSRIP– Care Transitions | To provide a 30-day supported transition period for patients who are being discharged from the hospital and are at high risk of readmission | Patients identified early in their hospital stay as having a high risk of readmission | Identify high risk patients using risk stratification algorithms and on-site assessments. Assess patient needs in the hospital and develop a care plan prior to discharge. Transition management teams will bridge the patient to resources in the community setting by leveraging the OneCity Health partner network and screen and refer patients for community-based programs. | Number of participating patients with a care transition plan developed prior to discharge; pain; depression; advanced directives. |

| Significant Community Health Need | Action / Project              | Objective   | Target population                              | Implementation strategy   | Anticipated outcome / key metrics  |
|-----------------------------------|-------------------------------|---|--|---|--|
|                                   | Diabetes Center of Excellence | Offer a culturally competent and patient centered bilingual curriculum that focuses on type 2 diabetes, obesity and the prevention of complications from the disease. | Patients with diabetes or at risk for diabetes | Taking a proactive role in the prevention of Retinal Disease by increasing retinal screening rates to ensure early diagnosis and management of diabetic retinopathy, an eye disease that can lead to blindness but which is treatable with early detection and intervention. The DSMT (Diabetes Self-Management Training) program which is accredited through the AADE is offered to qualifying patients. Patients that qualify for the DSMT program are then admitted and are tracked in a more specific way where they must have 3 visits with program instructors. Once they are considered as completing the program, we work with the patient to determine if they will continue to need follow-up visits regarding their DSMT. Throughout their visits staff track certain metrics to | Number of patients with type 2 diabetes that are under glucose control and receive indicated screening |

| Significant Community Health Need | Action / Project                                     | Objective  | Target population                  | Implementation strategy  | Anticipated outcome / key metrics   |
|-----------------------------------|--|--|------------------------------------|--|---|
| Asthma                            | DSRIP - Home Environmental Asthma Management Program | Reduce avoidable ED use and hospitalizations related to asthma by changing the patient's indoor environment to reduce exposure to asthma triggers. | Patients with poor asthma control. | Form active partnerships with primary care (including school-based clinics), inpatient, and ER. Engage community health workers trained with understanding of local communities who will provide home visits. Establish home remediation services to remove sources of allergens from the home such as mold and vermin. Implement training and asthma self-management education services, including basic facts about asthma, proper medication use, identification and avoidance of environmental exposures that worsen asthma, self-monitoring of asthma symptoms and asthma control, and using written asthma action plans. | Number of participating patients based on home assessment log, patient registry, or other IT platform. Admissions with principal diagnosis of asthma; persistent asthma who received at least one controller medication who filled controller prescription; Asthma medication with persistent asthma. |



| Significant Community Health Need | Action / Project                        | Objective  | Target population                 | Implementation strategy  | Anticipated outcome / key metrics  |
|-----------------------------------|---|--|-----------------------------------|--|--|
|                                   | Bronx RESPIRAR Asthma Coalition Program | Reduce asthma disparities and improve the outcomes of asthmatics in the Bronx by promoting culturally sensitive and evidence-based best practices through patient, healthcare, and community partnerships. | Patients with poor asthma control | Reduce asthma-related ED utilization and hospitalization by early identification of high risk asthma patients and provide them with an integrated community-based intervention that focuses on education and care coordination. Increase community capacity and resources to improve the availability, accessibility, and coordination of asthma awareness and educational programs and support services. Develop and maintain a regional a regional asthma coalition that will bring sustainable improvements to reducing the asthma burden in the Bronx. | <ul style="list-style-type: none"> <li>•Provide Comprehensive Asthma Care and Access to Care through Adult Asthma and Allergy Clinic</li> <li>•Manage Patients' Symptoms and Reactions to Asthma Attacks through Lincoln's Asthma Team</li> <li>•Develop Asthma Action Plans to Define Patients' Treatment Regimens</li> </ul> |

| Significant Community Health Need | Action / Project                          | Objective  | Target population | Implementation strategy  | Anticipated outcome / key metrics   |
|-----------------------------------|---|--|-------------------|--|---|
|                                   | Program to Address Substance Abuse (PASA) | Conduct Assessments and Motivational Interviews of Substance Users | Substance Users   | PASA consists of an inpatient addiction medicine team which provides specialist level care to patients at Lincoln Hospital with substance use disorders, as well as technical assistance/support for staff. The team consists of Board Certified Internist/MD, who is also board certified in Addiction Medicine, Pain Medicine, Hospice and Palliative Care and 1 Certified Substance Abuse Counselor (CSAC). | Screenings, interventions utilizing motivational interviewing techniques, and individualized referrals for drug treatment |

| Significant Community Health Need | Action / Project        | Objective  | Target population                            | Implementation strategy  | Anticipated outcome / key metrics   |
|-----------------------------------|-------------------------|--|--|--|---|
|                                   | Lincoln Recovery Center | Provide Services to Individuals with Chemical Addictions | Individuals with chemical/alcohol addictions | <p>The Recovery Center, along with our Adult and Geriatric Outpatient Center, provide treatment for individuals who are experiencing both mental health and substance abuse issues (MICA). They provide service to individuals with chemical/alcohol addictions. Medical evaluations are provided on site by a Psychiatrist who is board certified in chemical dependency/substance abuse, along with individual and group counseling. Unique to the Recovery Center, a certified Acupuncturist is on board who uses Reiki as a complementary holistic modality.</p> | <p>Sustained reductions in alcohol and drug abuse; improvements in personal health; sustained improvements in functioning (e.g., employment); sustained reductions in threats to public health and safety</p> |